



# Informal Meeting of Members of Leaders' Committee

27 July 2022: 11:30

Virtual via Teams

<b>Labour Group:</b> Political Adviser: 07970) 008191)	Teams	10:00
<b>Conservative Group:</b> (Political Adviser: 07591 389100)	Teams	10:00
<b>Liberal Democrat Group:</b> (Political Adviser: 07858 924941)	Teams	10:00
<b>Contact Officer:</b>	David Dent	
<b>Telephone and email:</b>	020 7934 9753	david.dent@londoncouncils.gov.uk

All items for discussion and noting:

## Agenda item

1. Apologies for absence
2. Declarations of Interest\*
3. Minutes of the Leaders' Committee held on 7 June 2022 (AGM and Business)
4. Shared Ambitions Road map for delivery
5. Local Government Finance Update
6. UK Shared Prosperity Fund – update
7. TfL Funding – verbal update
8. Minutes of London Councils Committee meetings for noting:-
  - TEC – 24 March 2022
  - Executive – 21 June 2022
  - YPES – 23 June 2022
9. Urgency Report

**\*Declarations of Interests**

If you are present at a meeting of London Councils' or any of its associated joint committees or their sub-committees and you have a disclosable pecuniary interest\* relating to any business that is or will be considered at the meeting you must not:

- participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting, participate further in any discussion of the business, or
- participate in any vote taken on the matter at the meeting.

These prohibitions apply to any form of participation, including speaking as a member of the public.

It is a matter for each member to decide whether they should leave the room while an item that they have an interest in is being discussed. In arriving at a decision as to whether to leave the room they may wish to have regard to their home authority's code of conduct and/or the Seven (Nolan) Principles of Public Life.

\*as defined by the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012

# London Councils

Notes of the Annual General Meeting of the London Councils Leaders' Committee held on 7 June 2022

Cllr Georgia Gould chaired the meeting from item 3

## Present:

BARKING & DAGENHAM  
BARNET  
BEXLEY  
BRENT  
BROMLEY  
CAMDEN  
CROYDON  
EALING  
ENFIELD  
GREENWICH  
HACKNEY  
HAMMERSMITH & FULHAM  
HARINGEY  
HARROW  
HAVERING  
HILLINGDON  
HOUNSLOW  
ISLINGTON  
KENSINGTON & CHELSEA  
KINGSTON  
LAMBETH  
LEWISHAM  
MERTON  
NEWHAM  
REDBRIDGE  
RICHMOND UPON THAMES  
SOUTHWARK  
SUTTON  
WALTHAM FOREST  
WANDSWORTH  
WESTMINSTER  
CITY OF LONDON

Cllr Darren Rodwell  
Cllr Barry Rawlings  
Cllr Teresa O'Neill OBE  
Cllr Muhammed Butt  
Cllr Kate Lymer (Deputy)  
Cllr Georgia Gould  
Mayor Jason Perry  
Cllr Peter Mason  
Cllr Nesil Caliskan  
Cllr Anthony Okereke (Virtual)  
Mayor Philip Glanville  
Cllr Stephen Cowan  
Cllr Peray Ahmet  
Cllr Paul Osborn  
Ray Morgon (Virtual)  
Cllr Ian Edwards  
Cllr Shantanu Rajawat  
Cllr Kaya Comer-Schwartz  
Cllr Elizabeth Campbell  
Cllr Andreas Kirsch  
Cllr Clare Holland  
Mayor Damien Egan  
Cllr Ros Garrod  
Mayor Rokhsana Fiaz  
Cllr Jas Athwal  
Cllr Gareth Roberts  
Cllr Kieron Williams  
Cllr Ruth Dombey OBE  
Cllr Grace Williams  
Cllr Simon Hogg  
Cllr Adam Hug  
Christopher Hayward

## CO-PRESIDENT

Lord Tope of Sutton

## Apologies:

BROMLEY  
KINGSTON  
CO-PRESIDENT  
CO-PRESIDENT

Cllr Colin Smith  
Cllr Caroline Kerr  
Lord Harris of Haringey  
The Rt Hon. The Lord Barwell

Officers of London Councils were in attendance.

Lord Tope of Sutton welcomed Members and chaired the meeting for the next three items on the agenda.

### **1. Declarations of interest**

There were no declarations of interest.

### **2. Apologies for absence and notification of deputies**

Apologies were as listed above.

### **3. Election of Chair**

Lord Tope called for nominations for the position of Chair of London Councils and Cllr Georgia Gould (Camden, Labour) was nominated by Cllr Teresa O'Neill OBE (Bexley, Conservative) and seconded by Cllr Ruth Dombey OBE (Sutton, Lib Dem). There were no other nominations.

Cllr Georgia Gould was elected Chair of London Councils and took over chairing the meeting.

The Chair (Cllr Georgia Gould) thanked members and welcomed the new Leaders attending the Committee for the first time.

### **4. Election of Deputy Chair and up to Three Vice Chairs**

The Chair then invited nominations for the Deputy Chair and up to three Vice-chairs. Cllr O'Neill OBE nominated Cllr Darren Rodwell (Barking and Dagenham, Labour) as Deputy Chair and that nomination was seconded by Cllr Ruth Dombey OBE (Sutton, Lib Dem).

Cllr Rodwell was elected as Deputy Chair of London Councils.

The Chair nominated the following who were seconded by Cllr Elizabeth Campbell (Kensington & Chelsea, Conservative).

Vice-Chair	Cllr Teresa O'Neill OBE (Bexley, Conservative)
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Vice-Chair	Cllr Ruth Dombey OBE (Sutton, Lib Dem)
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Vice-Chair	Christopher Hayward (City of London)
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and who were duly elected as Vice Chairs of London Councils.

### **5. Minutes of the meeting of the AGM Leaders' Committee on 8 June 2021**

Leaders' Committee agreed to note the minutes of the meeting of the AGM of Leaders' Committee on 8 June 2021 already agreed by Leaders' Committee on 8 December 2020.

## **6. Appointment of London Councils Co-Presidents for 2022/23**

The Chair nominated and Cllr Elizabeth Campbell (Kensington & Chelsea, Conservative) seconded the following: The Lord Harris of Haringey (Labour Peer), The Lord Tope CBE (Liberal Democrat Peer) and The Rt Hon. The Lord Barwell (Conservative Peer). The Chair invited Lord Tope to address members.

Lord Tope was delighted to continue as Co-President and thanked boroughs for their work over the last two years in relation to the Pandemic. He stressed the importance of London Government and urged Leaders in partnership with their respective MPs to continue to make the case for London.

## **7. - 13. Composition of London Councils' member bodies and appointment of office-holders**

The Chair proposed that items 7-13 be taken *en bloc*.

At items 7-9, the Leaders' Committee noted the membership of Leaders' Committee, the Transport and Environment Committee (TEC), the Grants Committee and the Greater London Employment Forum on the nomination of boroughs.

At items 9 -13 the Leaders' Committee noted the appointment of the Employers Side of the Greater London Provincial Council, the London Councils Executive (including Portfolios), the appointment of party group lead members, the Group Whips, the appointment of the Audit Committee and election of its Chair and the appointment of YPES board members as detailed on the following pages.

Please see additional report attached

## 7. LEADERS'

<b>Borough</b>	<b>Rep</b>	<b>Party</b>	<b>Deputy 1</b>	<b>Party</b>
Barking & Dagenham	Darren Rodwell	Lab	Saima Ashraf	Lab
Barnet	Barry Rawlings	Lab		Lab
Bexley	Teresa O'Neill OBE	Con	David Leaf	Con
Brent	Muhammed Butt	Lab	Mili Patel	Lab
Bromley	Colin Smith	Con	Kate Lymer	Con
Camden	Georgia Gould	Lab		
Croydon	Jason Perry	Con	Lynne Hale	Con
Ealing	Peter Mason	Lab	Deirdre Costigan	Lab
Enfield	Nesil Caliskan	Lab	Ergin Erbil	Lab
Greenwich	Anthony Okereke	Lab	Averil Lekau	Lab
Hackney	Mayor Philip Glanville	Lab	Anntoinette Bramble	Lab
Hammersmith & Fulham	Stephen Cowan	Lab	Ben Coleman	Lab
Haringey	Peray Ahmet	Lab	Mike Hakata	Lab
Harrow	Paul Osborn	Con	Marilyn Ashton	Con
Havering	Ray Morgon	Ind		
Hillingdon	Ian Edwards	Con	Jonathan Bianco	Con
Hounslow	Shantanu Rajawat	Lab		Lab
Islington	Kaya Comer-Schwartz	Lab	Diarmaid Ward	Lab
Kensington & Chelsea	Elizabeth Campbell	Con	Kim Taylor-Smith	Con
Kingston upon Thames	Andreas Kirsch	LD	Alison Holt	LD
Lambeth	Claire Holland	Lab	Jacqui Dyer	Lab
Lewisham	Mayor Damien Egan	Lab	Brenda Dacres	Lab
Merton	Ross Garrod	Lab	Eleanor Stringer	Lab
Newham	Mayor Rokhsana Fiaz	Lab	James Asser	Lab
Redbridge	Jas Athwal	Lab	Kam Rai	Lab
Richmond upon Thames	Gareth Roberts	LD	Julia Neden Watts	LD
Southwark	Kieron Williams	Lab	Jasmine Ali	Lab
Sutton	Ruth Dombey OBE	LD		
Tower Hamlets	Mayor Lutfur Rahman	Ind		
Waltham Forest	Grace Williams	Lab	Clyde Loakes	Lab
Wandsworth	Simon Hogg	Lab	Kemi Akinola	Lab
Westminster	Adam Hug	Lab		
City of London	Christopher Hayward	Ind	Keith Bottomley	Ind

## 8. TEC

<b>Borough</b>	<b>Rep</b>	<b>Party</b>	<b>Deputy 1</b>	<b>Party</b>
Barking & Dagenham	Syed Ghani	Lab	Cameron Geddes	Lab
Barnet	Geoff Cooke	Lab		
Bexley	Peter Craske	Con	Cafer Munur	Con
Brent	Krupa Sheth	Lab	Shama Tatler	Lab
Bromley	Nicholas Bennett	Con	Will Rowlands	Con
Camden	Adam Harrison	Lab	Danny Beales	Lab
Croydon	Scott Roache	Con	Robert Ward	Con
Ealing	Deirdre Costigan	Lab		
Enfield	Rick Jewell	Lab	Ergin Erbil	Lab
Greenwich	Averil Lekau	Lab	Aidan Smith	Lab
Hackney	Mayor Philip Glanville	Lab	Guy Nicholson	Lab
Hammersmith & Fulham	Sharon Holder	Lab	Wesley Harcourt	Lab
Haringey	Mike Hakata	Lab	Seema Chadwani	Lab
Harrow	Anjana Patel	Con	Paul Osborn	Con
Havering	Barry Mugglestone	Ind		
Hillingdon	Jonathan Bianco	Con	Eddie Lavery	Con
Hounslow	Katherine Dunne	Lab		
Islington	Rowena Champion	Lab	Phil Graham	Lab
Kensington & Chelsea	Cem Kemahli	Con	Tom Bennett	Con
Kingston upon Thames	Ian Manders	LD	John Sweeney	LD
Lambeth	Rezina Chowdury	Lab	Malcolm Clark	Lab
Lewisham	Louise Krupski	Lab	Brenda Dacres	Lab
Merton	Natasha Irons	Lab	Stephen Alambritis	Lab
Newham	James Asser	Lab	John Whitworth	Lab
Redbridge	Jo Blackman	Lab	Sheila Bain	Lab
Richmond upon Thames	Alexander Ehmann	LD	Julia Neden Watts	LD
Southwark	Catherine Rose	Lab		
Sutton	Barry Lewis	LD	Christopher Woolmer	LD
Tower Hamlets	Kabir Ahmed	Ind		
Waltham Forest	Clyde Loakes	Lab	Naheed Ashgar	Lab
Wandsworth	Judi Gasser	Lab	Clare Fraser	Lab
Westminster	Paul Dimoldenberg	Lab	Geoff Barraclough	Lab
City of London	Shravan Joshi	Ind	Keith Bottomley	Ind
TfL	Alex Williams			

## 8. GRANTS

<b>Borough</b>	<b>Rep</b>	<b>Party</b>	<b>Deputy 1</b>	<b>Party</b>
Barking & Dagenham	Saima Ashraf	Lab	Sade Bright	Lab
Barnet	Sarah Conway	Lab		
Bexley	David Leaf	Con	Sue Gower MBE	Con
Brent	Mili Patel	Lab	Fleur Donnelly Jackson	Lab
Bromley	Colin Smith	Con	Kate Lymer	Con
Camden	Nadia Shah	Lab	Anna Wright	Lab
Croydon	Ola Kolade	Con		
Ealing	Jasbir Anand	Lab		
Enfield	Nesil Caliskan	Lab	Ergin Erbil	Lab
Greenwich	Adel Khaireh	Lab	Anthony Okereke	Lab
Hackney	Christopher Kennedy	Lab	Anntoinette Bramble	Lab
Hammersmith & Fulham	Rebecca Harvey	Lab	Alexandra Sanderson	Lab
Haringey	Sarah Williams	Lab	Julie Davies	Lab
Harrow	Jean Lammiman	Con	Paul Osborn	Lab
Havering	Ray Morgon	Ind		
Hillingdon	Martin Goddard	Con	J Bianco	Con
Hounslow	Shivraj Grewal	Lab		
Islington	Una O'Halloran	Lab	Roulin Khondoker	Lab
Kensington & Chelsea	Sof McVeigh	Con	Anne Cyron	Con
Kingston upon Thames	Andreas Kirsch	LD	Alison Holt	LD
Lambeth	Donatus Anyanwu	Lab	Ben Kind	Lab
Lewisham	Damien Egan	Lab	Juliet Campbell	Lab
Merton	Eleanor Stringer	Lab	Caroline Cooper-Marbiah	Lab
Newham	Charlene McLean	Lab	Sarah Ruiz	Lab
Redbridge	John Howard	Lab	Kam Rai	Lab
Richmond upon Thames	Nancy Baldwin	LD	Michael Wilson	LD
Southwark	Alice MacDonald	Lab		
Sutton	Marian James	LD	Ruth Dombey	LD
Tower Hamlets	Saied Ahmed	Ind		Lab
Waltham Forest	Vicky Ashworth	Lab	Clyde Loakes	Lab
Wandsworth	Simon Hogg	Lab	Kemi Akinola	Lab
Westminster	Nafsika Butler-Thalassis	Lab	Aicha Less	Lab
City of London	Paul Martinelli	Ind	Nighat Qureshi	Ind



## 9a. GLEF

<b>Borough</b>	<b>Rep</b>	<b>Party</b>	<b>Deputy</b>
Barking & Dagenham	Sade Bright	Lab	Irma Freeborn
Barnet	Barry Rawlings	Lab	Ross Houston
Bexley	Andy Dourmough	Con	Stephen Hall
Brent	Mili Patel	Lab	Eleanor Southwood
Bromley	Pauline Tunncliffe	Con	Steven Wells
Camden	Richard Olszewski	Lab	
Croydon	Jeet Bains	Con	
Ealing	Bassam Mahfouz	Lab	
Enfield	Nesil Caliskan	Lab	Ayten Gazel
Greenwich	Mariam Lolavar	Lab	
Hackney	Carole Williams	Lab	Mayor Philip Glanville
Hammersmith & Fulham	Zarar Qayyum	Lab	
Haringey	Sarah Williams	Lab	Julie Davies
Harrow	David Ashton	Con	Steven Greek
Havering	Ray Morgon	Ind	
Hillingdon	Douglas Mills	Con	Eddie Lavery
Hounslow	Shantanu Rajawat	Lab	
Islington	Diarmaid Ward	Lab	Santiago Bell-Bradford
Kensington & Chelsea	Josh Rendall	Con	Catherine Faulks
Kingston upon Thames	Alison Holt	LD	Andreas Kirsch
Lambeth	David Amos	Lab	Nanda Manley Browne
Lewisham	Amanda de Ryk	Lab	Kim Powell
Merton	Sally Kenny	Lab	Billy Christie
Newham	Zulfiqar Ali	Lab	
Redbridge	Helen Coomb	Lab	Vaniska Solanki
Richmond upon Thames	Kuldey Sehra	LD	Phil Giesler
Southwark	Stephanie Cryan	Lab	
Sutton	Richard Clifton	LD	
Tower Hamlets	Abu Chowdhury	Ind	
Waltham Forest	Paul Douglas	Lab	
Wandsworth	Kemi Akinola	Lab	
Westminster	Adam Hug	Lab	Aicha Less
City of London	Alistair Moss	Ind	

## 14. Constitutional matters

Leaders' Committee:

A: approved the amendments to London Councils Standing Orders

B: approved the amendments to London Councils' Scheme of Delegations to Officers

C: noted the Terms of Reference for Sub Committees and forums

## 15. London Councils Committee Dates 2022-23

Members noted the meeting dates as set out in the report.

The meeting ended at 11:50.

# Leaders' Committee AGM

Item nos: 7-13

## Composition of London Councils' member bodies and appointment of office holders

**Report by:** Christiane Jenkins      **Job title:** Director of Corporate Governance

**Date:** 7 June 2022

**Contact Officer:** Christiane Jenkins

**Telephone:** 020 7934 9540      **Email:** [Christiane.jenkins@londoncouncils.gov.uk](mailto:Christiane.jenkins@londoncouncils.gov.uk)

**Summary**      This report sets out nominations to London Councils member bodies and proposals for office holders

**Recommendations**      Leaders' Committee is recommended to:

- Note nominations to:
  - Leaders' Committee
  - Transport and Environment Committee
  - Grants Committee
  - Greater London Employment Forum.
- Note the size and composition of:
  - London Councils' Executive, including portfolios
  - Audit Committee and its Chair and Deputy Chair
  - The Employers side of GLPC
  - YPES Board.
- Note party lead members
- Note party whips.

**Agenda Items 7-9** – A full list of those nominated by boroughs (items 7 – 9A) is listed in the main minutes.

**Item 7: Borough/City nominations/membership of Leaders' Committee**

**Item 8: Borough/City nominations to TEC & Grants**

**Item 9A: Borough/City nominations/membership of Greater London Employment Forum**

**Item 9(b) Proposed Appointment of Greater London Provincial Council Employers Side comprising of Fifteen Members:**

Barking & Dagenham	Cllr Sade Bright (Labour)
Camden	Cllr Richard Olszewsk (Labour)
Croydon	Cllr. Jeet Bains (Conservative)
Enfield	Cllr Nesil Caliskan (Labour)
Greenwich	Cllr. Mariam Lolavar (Labour)
Hackney	Cllr Carole Williams (Labour)
Havering	Cllr Ray Morgon (Residents Assoc)
Hounslow	Cllr. Shantanu Rajawat (Labour)
Hillingdon	Cllr. Douglas Mills (Hillingdon)
Lewisham	Cllr Amanda de Ryk (Labour)
Sutton	Cllr Richard Clifton (Liberal Democrat)
Tower Hamlets	Cllr Abu Chowdhury (Aspire)
Waltham Forest	Cllr. Paul Douglas (Labour)
Wandsworth	Cllr Kemi Kinola (Labour)
Westminster	Cllr. Adam Hug (Labour)

**Item 10. Proposed Appointment of London Councils Executive comprising of Twelve Members (including portfolios):**

- Cllr. Georgia Gould (Camden – Labour) Chair & Opportunity London
- Cllr Teresa O'Neill OBE (Bexley – Conservative) Vice Chair
- Cllr Ruth Dombey OBE (Sutton – Liberal Democrat) Vice Chair
- Christopher Hayward (City of London Corporation) Vice Chair
- Cllr Claire Holland (Lambeth – Labour) Communities
- Cllr Elizabeth Campbell (Kensington & Chelsea – Conservative) London's Future
- Mayor Phil Glanville (Hackney – Labour) Climate Change, Transport & Environment
- Cllr Darren Rodwell (Barking & Dagenham – Labour) Deputy Chair & Regeneration, Housing & Planning
- Cllr Jas Athwal (Redbridge – Labour) Community Safety & Violence against Women & Girls
- Cllr Nesil Caliskan (Enfield – Labour) Health, Wellbeing & Adult Care
- Mayor Rokhsana Fiaz (Newham – Labour) Skills & Employment
- Cllr Ian Edwards (Hillingdon – Conservative) Children & Young People

### Item 11: Party Group Whips:

Policy area/portfolio/ Description from June 2022	Portfolio Holder/Chair	Party Lead &/or Committee Vice Chair (Labour)	Party Lead (Conservative)	Party Lead (Lib-Dem)
Opportunity London (Finance & Resources Levelling up Devolution)	Cllr Georgia Gould (Camden)		Cllr Teresa O'Neill (Bexley)	Cllr Ruth Dombey (Sutton)
Communities: Welfare, Empowerment & Inclusion	Cllr Claire Holland (Lambeth)		Cllr Anjana Patel (Harrow)	Cllr Emily Davey (Kingston)
London's Future: Business, Economy & Culture	Cllr Elizabeth Campbell (Kensington & Chelsea)	Cllr Peter Mason (Ealing)		Cllr Andreas Kirsch (Kingston)
Climate Change, Transport & Environment	Mayor Philip Glanville (Chair of TEC - Hackney)	Cllr Dierdre Costigan (Ealing)	Cllr Cem Kemahli (Kensington & Chelsea)	Cllr Alex Ehmann (Richmond)
Regeneration, Housing & Planning	Cllr Darren Rodwell (Barking & Dagenham)		Mayor Jason Perry (Croydon)	Cllr Jim Millard (Richmond)
Community Safety & Violence against women and girls (Crime Prevention including Youth Safety)	Cllr Jas Athwal (Redbridge)		Councillor Ian Edwards (Hillingdon)	Cllr Gareth Roberts (Richmond)
Health, Wellbeing & Adult Care (including public health)	Cllr Nesil Caliskan (Enfield)		Councillor Diane Smith (Bromley)	Cllr Piers Allen (Richmond)
Skills & Employment	Mayor Rokhsana Fiaz (Newham)		Cllr Cafer Munur (Bexley)	Cllr Alison Holt (Kingston)
Children & Young People	Cllr Ian Edwards (Hillingdon)	Cllr Grace Williams (Waltham Forest)		Cllr Penny Frost (Richmond)
Greater London Employers Forum/ Greater London Provincial Council	Cllr Mohammed Butt (Brent)		TBC	Cllr Richard Clifton (Sutton)
Grants	Mayor Damien Egan (Chair of Grants Committee - Lewisham)	Cllr Kaya Comer- Schwartz (Islington)	Cllr David Leaf (Bexley)	Cllr Marian James (Sutton)
Digital Lead	Mayor Philip Glanville (Hackney)		Cllr Paul Osborn (Harrow)	TBC

- Labour: Cllr Clyde Loakes (Waltham Forest)
- Conservative: Cllr Elizabeth Campbell (Kensington & Chelsea)
- Lib-Dem: Cllr Gareth Roberts (Richmond)

### Named Substitutes for Leaders' Committee Executive:

- Labour: Cllr Clyde Loakes (Waltham Forest)
- Conservative: TBC
- Lib-Dem: Cllr Gareth Roberts (Richmond)
- City: Keith Bottomley

**Item 12: Audit Committee:**

- Labour: Cllr Peray Ahmet (Chair - Haringey)
- Conservative: Cllr Jonathan Cook (Wandsworth)
- Lib-Dem: Cllr Robin Brown (Richmond)
- Labour: Cllr Stephen Alambritis (Merton)
- Labour: Cllr David Gardner (Greenwich)

**Substitutes for Audit Committee:**

- Labour: TBC
- Conservative: N/A
- Lib-Dem: Cllr Liz Green (Kingston)

**Item 13: YPES Board:**

- Labour: Mayor Rokhsana Fiaz (Newham)
- Conservative: Cllr Ian Edwards (Hillingdon)
- Lib-Dem: Cllr Alison Holt (Kingston)

**Background Documents:** Nomination forms from boroughs and the City of London Corporation

# London Councils

Notes of the Meeting of the London Councils Leaders' Committee held on 7 June 2022

Present:

BARKING & DAGENHAM  
BARNET  
BEXLEY  
BRENT  
BROMLEY  
CAMDEN  
CROYDON  
EALING  
ENFIELD  
GREENWICH  
HACKNEY  
HAMMERSMITH & FULHAM  
HARINGEY  
HARROW  
HAVERING  
HILLINGDON  
HOUNSLOW  
ISLINGTON  
KENSINGTON & CHELSEA  
KINGSTON  
LAMBETH  
LEWISHAM  
MERTON  
NEWHAM  
REDBRIDGE  
RICHMOND UPON THAMES  
SOUTHWARK  
SUTTON  
WALTHAM FOREST  
WANDSWORTH  
WESTMINSTER  
CITY OF LONDON

Cllr Darren Rodwell  
Cllr Barry Rawlings  
Cllr Teresa O'Neill OBE  
Cllr Muhammed Butt  
Cllr Kate Lymer (Deputy)  
Cllr Georgia Gould (Chair)  
Mayor Jason Perry  
Cllr Peter Mason  
Cllr Nesil Caliskan  
Cllr Anthony Okereke (Virtual)  
Mayor Philip Glanville  
Cllr Stephen Cowan  
Cllr Peray Ahmet  
Cllr Paul Osborn  
Ray Morgon (Virtual)  
Cllr Ian Edwards  
Cllr Shantanu Rajawat  
Cllr Kaya Comer-Schwartz  
Cllr Elizabeth Campbell  
Cllr Andreas Kirsch  
Cllr Clare Holland  
Mayor Damien Egan  
Cllr Ros Garrod  
Mayor Rokhsana Fiaz  
Cllr Jas Athwal  
Cllr Gareth Roberts  
Cllr Kieron Williams  
Cllr Ruth Dombey OBE  
Cllr Grace Williams  
Cllr Simon Hogg  
Cllr Adam Hug  
Christopher Hayward

Apologies:

BROMLEY  
KINGSTON

Cllr Colin Smith  
Cllr Caroline Kerr

Officers of London Councils were in attendance.

## 1. Declarations of interest

There were no declarations of interest.

## 2. Apologies for absence and notification of deputies

Apologies were as listed above.

### **3. Minutes of the Informal Leaders Committee – 22 March 2022**

Members noted the Leaders Committee minutes of 22 March 2022.

### **4. Minutes and Summaries of Informal Meetings**

Members noted the minutes and summaries of the following meetings:

- GLEF – 22 February 2022
- Grants Executive – 2 March 2022
- Grants Committee – 16 March 2022
- Audit Committee – 17 March 2022

### **5. Urgency**

Members noted the urgency on relation to decisions taken following the meeting of London Councils Audit Committee on 17 March 2022

The meeting ended at 11:55.

# Leaders' Committee

## London Councils' Shared Ambitions Milestones

Item no: 4

**Report by:** Alison Griffin **Job title:** Chief Executive

**Date:** 27<sup>th</sup> July 2022

**Contact Officer:** Barbara Salmon (barbara.salmon@londoncouncils.gov.uk)

**Telephone:** 0207 934 9575 **Email:** alison.griffin@londoncouncils.gov.uk

**Summary:** This report outlines a proposal for London Councils' Shared Ambitions Milestones for the next 18 months. The Shared Ambitions were developed by elected officers and CMT around four core areas of political leadership, London Councils as a trusted partner, focus pan-London efforts where they will add value and championing innovation and leading practice. These core areas are broken down into six objectives: London's Future, Climate Adaptation and Net Zero, Prevention and the local authority role in Wellbeing, Value Proposition to Boroughs, London's Voice and Organisational Development and Design. Leaders and staff worked together to draft and finalise a list of Shared Ambitions Milestones to transform these objectives into a deliverable action plan and the results are presented in this report.

**Recommendations:** Members are asked to:

- Note and approve the suggested shared ambitions milestones.



# London Councils' Shared Ambitions Milestones

## 1. Introduction

- 1.1 This report outlines a proposal for London Councils' Shared Ambitions Milestones for the next eighteen months (until the end of 2023). In October 2022, the elected officers and the management team met and developed the four core areas of the 'Shared Ambitions' summarised in the picture below.

### Shared ambition for London Councils



- 1.2 Taking the initial feedback from leaders, the iterative process of turning it into a business plan by June 2022 began by breaking the core areas into six objectives (see below). Three of the six are outcomes focused: London's Recovery, Climate and Net Zero, and Prevention and the Local Authority Role in Wellbeing. The other three are more value-focused: Our Value Proposition to Boroughs, London's Voice, and Organisational Development. The priorities were updated to reflect the feedback from the Executive Committee that took place in June 2022.



- 1.3 This builds on the co-operative work leaders and staff were involved in during the coronavirus pandemic. The health and economic crisis in 2020 and 2021 motivated our leaders to work even closer together irrespective of party affiliation to promote Londoners' shared interests on a variety of topical issues including the extension of the furlough scheme and London's vaccination campaign.
- 1.4 Collaboration across London also drove London's ambitious recovery programme, overseen by London's Recovery Board which is co-chaired by our Chair and the Mayor of London. Those missions have goals out to 2030 and we remain committed to them. Delivering the shared ambition milestones on London's future, climate change and voice will contribute to those missions.
- 1.5 Workshops were held in February to help build on this collaboration and gather input from across London Councils, on how we can practically deliver the Shared Ambitions, what we are already doing and where the gaps are. Teams had to develop high level thematic plans setting out their priorities for the six themes of the Shared Ambition over the course of the next eighteen months, as well as more detailed goals, shaped around these plans. Based on that and a discussion with leaders, the below Shared Ambitions Milestones were drafted.
- 1.6 Agreeing and finalising the key milestones will help us achieve the ambitious vision both leaders and staff have for London Councils as an organisation. Having clear milestones can help us work strategically and influentially on the issues that matter most to us and concentrate staff time and effort on priority areas. It puts us in a position to be better able to lobby for the support and funding needed to get the best deal for Londoners and build partnerships with other organisations with similar values and ambitions.

## **2. Specific Shared Ambitions Milestones<sup>1</sup>**

### **2.1 London's Future: a relentless focus on levelling up.**

- Levelling up and tackling deprivation
- Jobs, skills and support for young people

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<sup>1</sup> All Milestones are summarised on a timeline in the attached PDF file.

- Supporting Londoners through the cost-of-living crisis
- Building collaboration between London partners
- Shaping our city for the future
- Developing London's role as a global city

#### **Milestones:**

- **Building collaboration:** working with the boroughs (London and nationally), the GLA and central government to embed and build on the ways of working which drove London's pandemic response and recovery. *Milestones: Submit co-designed UKSPF investment plan and put in place suitable governance July 2022; start delivery October 2022.*
- **Pilot to evaluate approaches to Local Welfare Assistance in seven boroughs September 2022** – development of a pan-London approach to local welfare through the production of a robust evaluation framework that will provide a clear evidence base for government on the need for secure long-term funding as well as the basis for further pan-London agreement on the most effective approaches to local welfare. *(Levelling up and tackling deprivation – Shaping our city for the future – Jobs, skills and support for young people – Building collaboration between London partners – Supporting Londoners through the cost-of-living crisis)*
- **Supporting the flow of UASC through the National Transfer Scheme and seeking to avoid particular boroughs being placed under further disproportionate pressures.** A survey of UASC experience in London will be completed to make further recommendations by Jan 2023. *(Developing London's role as a global city)*
- **Lead on the London position on refugee resettlement from September 2022** - apply Learning from Afghan resettlement, support for Ukrainian arrivals, asylum seekers and unaccompanied asylum-seeking children in London to develop thought leadership. *(Developing London's role as a global city)*
- **Reform of asylum dispersal (July 2022)** - A regional asylum dispersal model that implements the principles of London's fair shares proposal and a plan to ensure dispersed accommodation increased equitably across London and the nation. *(Developing London's role as a global city – Shaping our city for the future – Building collaboration between London partners)*
- **Develop London's infrastructure proposition via an infrastructure plan agreed Autumn 2022 and Opportunity London** – the plan will identify pipeline of infrastructure and net zero projects (linked to UK CCIC in Climate Adaptation and Net Zero) and Opportunity London is a co-ordinated campaign to attract investment in infrastructure and housing to London and across all London boroughs (UKREIFF May 2023). *(Shaping our city for the future – Developing London's role as a global city)*

- **Working with GLA, boroughs, SRPs and businesses to deliver the Economic Recovery Framework** - including undertaking research and engagement to establish an action plan on developing green skills - November 2022 (*Shaping our city for the future - Jobs, skills and support for young people – Building collaboration between London partners – Supporting Londoners through the cost-of-living crisis*)
- **Development of a pan-London plan to drive forward agreed proposals set out in the SEND Green Paper Autumn 2022** – co-ordinating across education, health, children’s services and finance, engaging with DfE and DHSC and embedding local partnership working, with the London Innovation and Improvement Alliance (LIIA) to strengthen the support system for children and young people with SEND across London to reduce inequality in outcomes. (*Levelling up and tackling deprivation – Jobs, skills, support for young people*)

## 2.2 **Climate Adaptation and Net Zero: delivering the seven climate programmes to address the climate issues facing boroughs.**

- Delivering the seven climate change programmes
- Financing climate change action
- Supporting people into new green jobs
- Delivering a New Green Deal for London
- London Councils’ journey to net zero

### **Milestones:**

- **Delivery Plan of all climate change programme actions plans agreed March 2023** – boroughs continue to be seen as lead organisations to effectively addressing climate change. London Councils and the Mayor of London have come together through the Green New Deal to ensure London is united in its approach to a green economy. (*Delivering the seven climate change programmes*)
- **UK CCIC business case developed October 2022** – London Councils has influenced and has access to the outline business case, council capacity and capability analysis, net zero demonstrator programme and knowledge sharing as developed by the UK CCIC. This enables boroughs to access private finance for net zero projects. (*Financing climate change action – Supporting people into new green jobs – Delivering a New Green Deal for London*)
- **Climate change and sustainability are included when negotiating future Transport and Mobility Contracts Q2 2022 (LLCS and HEB) – Q1 2023 for Taxicard, Q2 2023 for Freedom Pass, London Tribunals TBC.** (*London Councils’ journey to net zero*)

## 2.3 **Wellbeing and the London borough role in Prevention: establishing and developing Integrated Care Systems across London.**

- Supporting boroughs in improving health & wellbeing
- Addressing health inequalities
- Improving housing conditions
- Improving mobility and transport
- Addressing violence against women and girls
- Developing Integrated Care Systems

#### **Milestones:**

- **Drive up representation of London boroughs in the five new ICSs established across London July 2022 (and ongoing to April 2023)** – embed a strong partnership working ethos through the establishment of a senior borough ‘Strategy Group’ and an officer ‘Operational Group’. Ensure prevention of violence against women and girls, improving outcomes for Londoners with by SEND/learning disabilities, and those with mental health and welfare challenges are given strategic emphasis as population health needs. *(Developing Integrated Care Systems – Addressing violence against women and girls – Supporting boroughs in improving health and wellbeing – Addressing health inequalities)*
- **Improvement in housing standards and conditions across London (all tenures), including the inspection of 60% of all bed and breakfast and studio properties used for Temporary Accommodation in London under the Setting the Standard system by 2023** – supporting boroughs to reduce the number of non-decent homes by supporting borough operation of the Setting the Standard work plan, supporting Housing Director collaboration and the LHDG sector-led self-improvement programme (to launch in September 2022), and ensuring that the ongoing development of the Social Housing Bill and the Renters Reform Bill continue to be informed by borough input and are shaped in the best interest of London’s boroughs. *(Improving housing conditions)*
- **Review of Climate Programme actions with public health outcomes and development of effective intervention June 2022** – subsequent work programme established, including joint LEDNet-ADPH work programme to be established by September 2022 to identify and map overlap between wellbeing, prevention and environment policy and to drive forward work in this area. *(Supporting boroughs in improving health and wellbeing – Improving mobility and transport – Addressing health inequalities)*

#### **2.4 London’s Voice: developing a shared London narrative to maximise the city’s opportunities for all Londoners.**

- Lobbying for London
- A shared London narrative
- A fair share of funding for Londoners
- A vision for greater financial autonomy

- Greater devolution and levelling up
- London Councils is a trusted partner

### **Milestones:**

- **Making the case to government on the Levelling Up and Regeneration Bill June 2022 and beyond** – first reading of the bill took place on 11 May 2022, with the second reading due to take place on 8 June 2022. London Councils will continue to make the case for London local government, including the development of a clear offer as to what further devolution to London would look like. (*Greater devolution and levelling up – Lobbying for London – A shared London narrative*)
- **Fair funding campaigning - Summer/Autumn 2022.** To influence local government funding reforms and 2023-24 finance settlement, with particular regard to the pressures facing outer London. Including responding to any consultation on core funding distribution (likely summer 2022) and a lobbying campaign to influence the 2023/24 LGF settlement (summer/autumn). (*A fair share of funding for Londoners*)
- **Budget submission - September 2022** – to set out the investment case for London local government services, including driving growth and addressing London's specific funding pressures. To include measures to combat rising inflation and ongoing/legacy impact of the pandemic on services, SEND/High needs, ASC funding reform and, in particular, the disproportionate pressures London boroughs face within homelessness and the asylum system. (*A shared London narrative – Lobbying for London – A fair share of funding for Londoners*)
- **Agree priority taxes/financial freedoms – Autumn 2022** – Executive and Leaders' Committee to consider options regarding tax devolution and freedoms, flexibilities on which LC will focus campaigning over the next few years, that may include a broader coalition with other cities. This will also consider reconstituting the London business rates pool. (*A vision for greater financial autonomy - A shared London narrative – Greater devolution and levelling up*)
- **Devolution proposals developed Autumn 2022** – a platform for an ambitious devolution deal to be agreed between central and London government (boroughs and the Mayor) that enhances London government's ability to deliver improved, targeted employment and skills services that address inequalities and provides better services for Londoners and employers. (*Greater devolution and levelling up – London Councils is a trusted partner - A vision for greater financial autonomy*)

### **2.5 Value Proposition for Boroughs: ensuring our services and everything we do adds value to the work of boroughs.**

- Led by the boroughs
- Our services, advocacy, and lobbying
- Supporting professional networks

- Promoting innovation and leading practice
- Supporting boroughs to be more resilient

#### **Milestones:**

- **Freedom Pass appointment and settlement report delivered to TEC December 2022** – agreement reached with TfL, ensuring boroughs are “no better or worse off” as a result of the scheme - settlement to reflect the usage/ridership and reflected in the amounts boroughs pay. (*Our services, advocacy and lobbying*)
- **Development of a senior workforce strategy that supports the London borough leadership of the future 2022-2023** – deliver a programme of workshops for new Leaders to support senior recruitment (Autumn 2022), establish a new senior leadership programme for future Chief Executives in London (Spring 2023), Deliver Cohort 6 of the LLP (March 2023) and procurement of cohorts 7 and 8 (December 2022). (*Led by the boroughs – Supporting professional networks – Promoting innovation and leading practice*)
- **Delivery of a new performance benchmarking solution for boroughs March 2023** – provides boroughs with the access to tools and information to drive improvement and enables the SIB to share learning from good and poor performance through comparative performance analysis. (*Promoting innovation and leading practice – Our services, advocacy, and lobbying – Supporting boroughs to be more resilient*)

#### **2.6 Organisational Development: enabling the organisation and its people to do their best work on behalf of London and Londoners.**

- Powers
  - People and diversity
  - Premises
  - Practices
  - Budget strategy
- **Initial options for governance structures and powers proposed to Elected Officers Summer 2022** – London Councils ensures it has the relevant governance structures and powers in place to support the boroughs to deliver their collective ambitions for London.
  - **Delivery of three pilot projects using outcomes-based methodology July 2022** – pilot an approach that enables collaborative working (working in a digitally enabled way; sharing and using data insight to shape policy positions; sharing and learning from good practice). (*Practices – People and diversity*)
  - **Development of budget strategy for London Councils to make best use of resources, including Premises Strategy (September 2022) and Medium-Term Financial Strategy (November 2022)** – ensure the organisation delivers its shared ambitions in an affordable and sustainable manner through the delivery of a clear

roadmap that ensures LC future workspaces are affordable and reflect its values and a medium-term plan as part of the annual budget setting cycle. (*Premises – Budget strategy*)

- **Embed race equality across the organisation by delivering the Corporate Race Equality Strategy 2022-25** – includes a range of measures, as outlined within the Strategy, which will be monitored by CMT and the Race Equality Working Group. (*People and diversity*)

### 3.0 Recommendations

Members are asked to approve the proposed Shared Ambitions Milestones for London Councils so that staff can strategically focus on the above-mentioned priorities for the next 18 months. Members are also asked to consider the below economic, policy and resource implications when deciding.

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#### Economic landscape

Leaders and staff should allow some flexibility around the proposed Shared Ambitions Milestones which might need to be adapted in the next 18 months to respond to -potential changes in London's economy. For instance, the rising cost of living is likely to become a greater priority for London Councils and we have begun some initial work on a cost of living scorecard. The Consumer Prices Index (CPI) rose by 9.0% in the 12 months to April 2022, reaching a 30-year high. Price growth in London is likely higher than the rest of the UK, with the National Institute of Economic and Social Research (NIESR) estimating an underlying inflation gap of 1 percentage point.

#### Policy implications

The Milestones should also be viewed within the wider policy context and key political events that will occur in the next 18 months. These include, but are not limited to:

- Sep – Oct 2022/23 – Party Conferences
- Oct 2022/Oct 2023 – Autumn Budget
- Nov 2022/Nov 2023 – UNFCCC COP 27/28
- March/April 2023 – Levelling up and Regeneration Bill, Schools Bill, and Social Housing Regulation Bill
- Mar 2023 – Spring Statement
- May 2023 – Local Elections (England outside London)
- May 2023 – Queen's Speech



## **Resource implications**

London Councils is already working internally to deliver the Shared Ambitions via the teams' restructuring to help staff work closer together, as well as through a number of task and finish groups on race equality, devolution, refugee resettlement and asylum seeker dispersal, championing innovation, organisational design and others. Executive has established a Shared Ambitions Impact Fund which will ensure that we are making the best use of our resources to support our leaders' ambitions. The London Councils team will also work with boroughs and other partners to see if the joint approach taken for the Climate Change programme could be replicated on some of the other Shared Ambitions priorities to provide leadership, capacity and expertise as suggested by Executive.

## **4.0 Conclusion**

The aim is for the Shared Ambitions Milestones to be the key strategic framework which London Councils will use to achieve the ambitious plans our Leaders have set for the next 18 months. They will direct the staff's resources and time towards the organisation's key priorities and help teams make decisions when choosing their key areas of focus on lobbying and partnership building. They will also help us choose strategically key organisations we want to work closer with in order to achieve this ambitious agenda. However, these milestones need to remain flexible, and staff need to work closely with Leaders to ensure that our priorities remain up-to-date and current in light of possible economic and policy changes that might impact London's landscape in future.

# Leaders' Committee

## Local Government Finance update

Item 5

**Report by:** Paul Honeyben      **Job title:** Strategy Director: Local Government Finance & Improvement

**Date:** 27 July 2022

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### Summary

This report updates Leaders' Committee on the latest issues relating to local government finance, including the Government's planned funding reforms, the rising costs of inflation, high needs deficits, adult social care reform, concerns regarding the 2021 Census, and reforms to Homelessness funding.

It also looks ahead to London Councils' priorities for lobbying on local government finance and funding for the next 18 months, which fall within two broad areas: ensuring fair levels of funding for all parts of London that reflect its unique needs and inequalities; and establishing an updated vision for greater financial autonomy in London local government.

### Recommendations

Leaders' Committee is asked to note and discuss the contents of the report.

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# Local Government Finance update

## Introduction

1. Spending Review 2021 set out funding envelope for local government for the next three years. While the 2022-23 Local Government Finance Settlement confirmed funding allocations for the current financial year, delivering a cash increase in funding of 7.3% (£541m) for London boroughs and £3.7bn (£7.4%) across England, funding allocations were not set out for the remaining 2 years.
2. Welcome as the funding increase was, London Councils flagged that nearly all of the uplift would go towards addressing the ongoing impact of Covid-19 on rising service demand and income losses and, in particular, rising inflation (forecast to reach just 5% at the time).
3. In December, the Government also committed to reforming the way core funding is distributed by reviewing the assessment of relative needs and resources that underpins the core funding councils receive from Government in the settlement. As yet, no plans have been set out. London boroughs have, therefore, been considering the impact of inflation and other pressures on budgets for 2022-23 updating medium-term financial plans for the next 4 years in a very uncertain environment.
4. As well as the planned reforms, this report provides Leaders' Committee with a broader update on issues relating to local government finance including the rising costs of inflation, DSG deficits, adult social care reform, issues with the 2021 Census, and the latest proposals to reform the Homelessness Prevention Grant.
5. It also looks ahead to London Councils' priorities for lobbying on local government finance and funding for the next 18 months, which fall within two broad areas: ensuring fair levels of funding for all parts of London that reflect its unique needs and inequalities; and establishing an updated vision for greater financial autonomy in London local government.

## **Funding reforms**

6. At the 2022-23 LGFS in December 2021, the Government committed to provide an up-to-date assessment of councils' needs and resources and to consult with the sector on any changes in the coming months. However, the kind of fundamental reforms previously proposed as part of the Fair Funding Review – between 2016 and 2019 – now look unlikely to be deliverable in time for April 2023, as consultation and engagement with the sector would have had to have begun earlier in the Spring.
7. The previous Secretary of State for Levelling Up, Housing & Communities, Michael Gove, confirmed to the LGA conference on 28 June the Government's intention to provide a 2-year local government finance settlement for 2023-24 and 2024-25, on which it would consult shortly. He also suggested that the "fair funding" reforms would be complete this calendar year. However, given the complexity and fundamental nature of the previously proposed reforms, it is likely that this was either a reference to the planned consultation on a 2-year settlement, or to restarting the process (including working groups with DLUHC and the sector) to deliver the more fundamental reforms over a longer time period in time for 2025-26.
8. Another fundamental change to the funding distribution that had been previously suggested would be delivered alongside the fair funding reforms would be the reset of the business rates retention scheme – which would redistribute around £2bn of accumulated growth that has been retained by local authorities since 2013-14. While not impossible, like the fundamental reforms to the needs and resources assessment, this would be technically very difficult to deliver by April 2023, and discussions with civil servants suggest this is unlikely to be delivered in isolation of the fair funding reforms.
9. At the time of drafting, the position of the new Secretary of State, Greg Clark, regarding the reforms remains unclear, although it is worth noting that the original fair funding reforms were set in train when he was the SoS for Housing, Communities and local Government in 2016.

10. Were any fundamental reforms to go ahead, London Councils' top priority would be for **no London borough to be worse off as a result of the review.**

#### Other options for reform

11. As the fundamental reforms now look less likely, the Government may be considering which other levers within the local government finance settlement (LGFS) could be used to update the overall distribution of Core Spending Power (CSP) in 2023-24. The table below provides a reminder of the breakdown of CSP in the 2022-23 across England and London boroughs.

**Table 1 – Core Spending Power (£m) 2022-23 – England and London boroughs**

	England	London Boroughs	% share
Council Tax Requirement	31,742	3,963	12%
Settlement Funding Assessment	14,882	2,778	19%
<i>Baseline Funding</i>	<i>12,478</i>	<i>2,211</i>	<i>18%</i>
<i>Revenue Support Grant</i>	<i>2,405</i>	<i>567</i>	<i>24%</i>
Compensation for under-indexing the business rates multiplier	1,275	226	18%
Improved Better Care Fund	2,140	346	16%
Social Care Grant	2,346	378	16%
Market Sustainability and Fair Cost of Care Fund	162	25	15%
New Homes Bonus	556	87	16%
Rural Services Delivery Grant	85	0	0%
Lower Tier Services Grant	111	26	23%
2022/23 Services Grant	822	152	19%
<b>Core Spending Power</b>	<b>54,122</b>	<b>7,981</b>	<b>15%</b>

12. Given the cost-of-living pressures on residents, it seems unlikely the Government will amend upwards the intended council tax referendum principles (of 2% main CT and 1% ASC precept) set out at SR21 for the next three years. SFA and the compensation for under-indexing business rates multiplier are derived by the underpinning needs and resources formulae and the business rates retention scheme, which - as suggested above – are unlikely to be reformed for 2023-24.

13. The funding to support ASC reform (£162m in 2022-23), increases to £600m nationally in 2023-24 and will have a separate distribution formula derived by

DHSC, which is planned to be subject to consultation shortly. The remaining social care funding streams (the Improved Better Care Fund and Social Care Grant) use the adult social care relative needs formula from 2013. An updated formula had been developed as part of the fair funding review; however, given the unlikelihood of the overall core funding formula being updated, the Government may feel it would be inconsistent to use any updated formula within these two large specific grants (which account for £4.5bn nationally; £724m in London), but not the main formula. While these grants may be subject reforms, they are unlikely to be significant or fundamental.

14. The remaining grants within CSP (which represent about £1.6bn in 2022-23 – or 3% of CSP) seem more likely candidates to be reformed to redistribute funding. These include:

- *New Homes Bonus* – worth £556m in 2022-23, on which the Government consulted in Spring 2021. All legacy NHB funding is set to end in 2023-24, and so even if the scheme continues under the current parameters, funding is likely to reduce by 40% to around £330m. London boroughs have historically received over 20% of this funding stream compared to an average of 15% for CSP overall. Any repurposing of this would be more likely to disbenefit London as a whole.
- *Lower Tier Services Grant* – worth £111m in 2022-23 and created in 2020-21 to support councils delivering lower tier services. London boroughs receive 23% of this funding stream nationally, and so any repurposing of this would be more likely to disbenefit London as a whole.
- *Rural Services Delivery Grant* – worth £85m nationally (of which London boroughs receive nothing) and has grown steadily since it was introduced in 2014-15. Any additional funding for this grant would – in relative terms – disbenefit London boroughs and other urban authorities.
- *Services Grant* – worth £822m in 2022-23 nationally, as a one-off grant. The spending totals set out at the Spending Review suggest £700-800m of this funding is still included in the system for 2023-24 and 2024-25. It had been planned to be used to support the transition to new funding baselines, had the more fundamental reforms gone ahead. This funding could

therefore be used to top up other funding streams or repurposed to create new ones. London boroughs received around 18% of the grant in 2022-23.

15. London Councils will respond to any consultation on planned changes to the distribution of funding, emphasising the need for funding certainty and additional funding to address ongoing inflationary pressures (see paragraphs 18 to 22 below).

### **Current issues and challenges**

16. This section sets out some of the current and future financial challenges facing London boroughs for the remainder of the year.

#### Inflation

17. Rising energy prices, global supply chain issues and the economic consequences of the war in Ukraine have driven inflation levels to a 40-year high. The changes to GDP inflation alone (from under 3% at the time of the Spending Review to over 4% in March) mean the increase funding London boroughs received in 2022-23 is now worth around £100m less in real terms than when it was agreed.
18. The Government's standard measure of inflation – the GDP deflator – will not reflect the true costs of inflation within council contracts and other running costs, some of which may be closer to CPI inflation (currently at 10% and forecast by the Bank of England to peak at 11% later this year). The high inflation environment will also put upward pressure on pay inflation, which is likely exceed the 2% boroughs have budgeted for on average. Modelling suggests inflation may lead to additional budget pressures of at least £400m in 2022-23.
19. The previous secretary of state for LU&HC suggested it was unlikely the government would provide additional funding support to cover growing inflationary pressures, stating: "I wouldn't want to hold out any false hope that there's going to

be a significant additional injection of cash, we have to operate within the constraints that the Spending Review gave us”<sup>1</sup>.

20. It has been suggested that the funding local government received to deal with pressures during the pandemic, and the uplift in funding for 2022-23, provides enough to address the ongoing impact of inflation. The figures for London boroughs suggest the covid-19 related funding received in 2020-21 and 2021-22 exceeded the additional spending and lost income in those years; however, around £300m of lost tax income is due to hit budgets in 2022-23 and 2023-24. Any increase in reserves that may have resulted from underspending of covid-19 related funding, is being used by boroughs to mitigate budget pressures caused by those tax losses and by ongoing heightened demand pressures, notably within adult and children’s social care. This point will be made within any lobbying around rising costs of inflation, which is a new and separate issue.

### High Needs

21. Dedicated Schools Grant (DSG) deficits resulting from high needs pressures, remain a growing concern for the vast majority of boroughs. The DfE has set out a series of measures to address this through the uplift in High Needs block funding this year (13%), the increased number of “Safety Valve” deals, and plans to share good practice through the Delivering Better Value programme, as well as other policy changes set out in the SEND Green paper, which it believes will make the system financially sustainable. However, accumulated DSG deficits are forecast to reach £400m by the end of 2022-23, with nearly all boroughs now carrying them. A recent survey with London treasurers suggested that, for just under half, this is a risk to financial resilience.

22. London Councils’ response to the consultation on the SEND Green Paper raises concerns about these ongoing pressures and whether the reforms proposed will be enough to make the system financially sustainable. It also calls for the short-term extension of the hardened ringfence on the DSG to be extended beyond 2022-23, to protect authorities with the highest deficits.

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<sup>1</sup> <https://www.lgcplus.com/finance/gove-dont-have-false-hope-of-extra-funding-28-06-2022/>



## Adult Social Care reform

23. Concerns are emerging across the sector that the funding set aside to cover the reforms may not be enough. A recent report found the costs would exceed funding by £10bn over ten years nationally<sup>2</sup>. The impact will vary across London but could be significant for those with higher proportions of self-funders.
24. Partly in response to these concerns, the Government confirmed, on 7 July via Written Ministerial Statement, that implementation of section 18(3) of the Care Act 2014 (which extends the right for self-funding individuals to have their eligible care needs met by their local authority) will be phased in rather than implemented from October 2023, meaning current self-funding individuals will not be able to ask local authorities for support until April 2025. Given the concerns raised across the sector about its ability to deliver the reforms by October 2023, this staged approach is largely welcome.
25. It is believed the Government will consult shortly on the distribution of around £700-800m of funding to support the capping element of the reforms next year. London Councils will respond to any such consultation and seek to ensure a fair distribution method which reflects London boroughs priorities and population characteristics.

## Census 2021

26. The first results from the 2021 Census were published on 28 June. London's population was estimated to be 8.8 million on 21 March 2021 when the census was taken. London Councils raised concerns that the census is likely to have undercounted some parts of London's population, as it was taken during the third national lockdown in response to the coronavirus pandemic. The overall figure is almost 300,000 lower than the previous 2021 ONS population projection for London of 9.1 million, and around 200,000 lower than the mid-year estimate for 2020.

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<sup>2</sup> <http://www.countycouncilsnetwork.org.uk/download/4278/>

27. There is evidence to suggest that younger residents temporarily moved back to live with parents, some immigrants may have temporarily returned to their countries of birth, and people with second homes in less densely populated areas may have preferred to stay there during the pandemic rather than risk living in more densely populated areas. It is likely that the population in March 2021 was lower than prior to the pandemic and lower than it is now.

28. As a result, there is a risk that funding formulae which rely on population characteristics from the census could misrepresent London's "true" business-as-usual population. London Councils press release in response to this first release of census figures urged caution over their wider use without additional sense-checking. A briefing was also sent to London MPs to raise awareness of the issue. Further lobbying will be undertaken – in partnership with the GLA and sub-regional partnerships - to urge the ONS to ensure there is an appropriate statistical adjustment to the census numbers when they deliver 2021 and 2022 population estimates, which will ultimately be used in future funding formulae.

#### Homelessness Prevention Grant

29. On 1 July the Government published a technical consultation on the future of the Homelessness Prevention Grant from 2023-24 onwards. This is one of the larger grants boroughs receive outside of the core finance settlement, worth £310m nationally in 2022-23, of which London boroughs received £149m (48%). The overall funding will remain the same for the next two years 2023-24 and 2024-25, but the consultation proposes two options to reform the distribution of the grant, based on a simplified formula and putting greater reliance on past expenditure data rather than modelling. The options result in London boroughs losing £6m and £15m respectively, and London Councils is working with London Housing Directors and London Treasurers to provide a well-evidenced and robust response to the consultation by 26 August.

#### Lobbying priorities

30. Given the above issues, a key focus for London Councils' finance policy work in 2022 and 2023 will be to lobby government to ensure fair levels of funding for all

parts of London that reflect its unique needs and inequalities and ensure no borough is left worse off by any funding reforms. This is reflected within the Shared Ambitions under “London’s Voice”.

31. Some key outputs within this programme of work will include, but are not limited to:

- Responding to any consultation on core funding distribution – summer 2022
- Responding to SEND review with high needs funding concerns – summer 2022
- Lobbying around use of accurate population data from Census 2021 – summer/autumn 2022
- Lobbying to influence ASC reform funding – summer/autumn
- Responding to the current consultation on the Homelessness Prevention Grant – (deadline 26 August 2022) – further campaigning summer/autumn 2022
- Lobbying campaign/submission ahead of the Budget – autumn 2022
- Lobbying ahead of the 2023-24 LGF Settlement – autumn 2022

### **Financial autonomy and fiscal devolution**

32. London Councils has, for the last decade or so, consistently called for greater fiscal devolution and for London boroughs to have access to a broader range of revenue raising powers. This aligned closely with the recommendations of the London Finance Commissions in 2013 and 2017. The London business rates pilot and pools from 2018-19 to 2020-21 were seen as showing progress towards London Government having greater financial autonomy.

33. In the short term, the rebounding of London’s economy may mean business rates pooling will be profitable again in 2023-24. Analysis will be undertaken over the summer, and Leaders’ Committee will be asked to take a decision on whether to reconstitute the pan-London pool, in the autumn.

34. However, the pandemic has demonstrated some of the weaknesses of overreliance on business rates as a source of income, and the complexity of the

retention scheme, evidenced by the fact that the government will be providing over £1bn of grant funding this year to compensate for historical decisions. The Government has now paused any consideration of further business rates retention beyond the existing 50% scheme. Future direction of London Councils' policy positions on business rates will form part of a wider renewing of policy positions on fiscal devolution in the autumn.

35. The levelling up context also provides an impetus to consider alternative funding streams and ways of accessing additional sources of revenue and capital in big cities like London. The Levelling Up White Paper provided a helpful set of long-term public policy ambitions, with the 12 Levelling up missions setting objectives to 2030, alongside a framework for devolution. While there is no commitment to fiscal devolution, one of the aims within the 12<sup>th</sup> mission is “for every area of the country to have a simplified long-term funding settlement” by 2030. This provides an opportunity to work to a more autonomous funding settlement for London over a gradual, but arguably more realistic, timeframe, given the current economic uncertainty and historic reluctance of government to devolve funding to local government.
36. The successful delivery of services and support to communities and businesses during the pandemic provides a strong evidence base to underpin arguments for greater local control over funding. London boroughs showed what could be delivered when they were given sufficient funding and responsibilities to support local communities.
37. More detailed work will be undertaken with the Elected Officers, the Executive and Leaders' Committee in the autumn. However, it is proposed that, as part of the Shared Ambitions, the other core finance priority will be to set out an updated vision for greater financial autonomy in London local government, enabling London local government to retain more of the income it generates and take steps towards becoming more financially autonomous.
38. Key milestones/outputs will include but not be limited to:
- Leaders' Committee to reconsider business rates pooling – autumn 2022

- Leaders' Committee to agree a priority suite of taxes/flexibilities on which to focus - autumn 2022
- Lobbying campaign – aligning with other cities if possible - to seek devolution over taxes and revenue raising powers - remainder of 2022 and 2023

## **Recommendations**

39. Leaders' Committee is asked to note and discuss the contents of the report.

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## **Financial Implications for London Councils**

None

## **Legal Implications for London Councils**

None

## **Equalities Implications for London Councils**

None

# Leaders' Committee

## Minutes and Summaries

Item no: 8

**Report by:** Lisa Dominic    **Job title:** Senior Governance Support Officer

**Date:** 27 July 2022

**Contact Officer:** Christiane Jenkins

**Telephone:** 020 7934 9540    **Email:** [Christiane.jenkins@londoncouncils.gov.uk](mailto:Christiane.jenkins@londoncouncils.gov.uk)

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**Summary**                      Summaries of the minutes of London Councils

**Recommendations**    Leader's Committee is recommended to note the attached minutes:

- TEC – 24<sup>th</sup> March 2022
- Executive – 21 June 2022
- YPES – 23 June 2022

# Leaders' Committee

## Report from the Transport & Environment Committee – 24 March 2022 (Virtual & Informal)

Item no:

**Report by:** Alan Edwards      **Job title:** Governance Manager  
**Date:** 27 July 2022  
**Contact Officer:** Alan Edwards  
**Telephone:** 020 7934 9911      **Email:** Alan.e@londoncouncils.gov.uk

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**Summary:** Summary of the minutes of the virtual London Councils' Transport & Environment Committee held on 24 March 2022

**Recommendations:** For information.

**Attendance:** Cllr Syed Ghani (LB Barking & Dagenham), Cllr Peter Zinkin (LB Barnet), Cllr Peter Craske (LB Bexley), Cllr Krupa Sheth (LB Brent), Cllr William Huntington-Thresher (LB Bromley), Cllr Deidre Costigan (LB Ealing), Cllr Ian Barnes (LB Enfield), Mayor Philip Glanville (LB Hackney, Chair), Cllr Wesley Harcourt (LB Hammersmith & Fulham), Cllr Varsha Parmar (LB Harrow), Cllr John Riley (LB Hillingdon), Cllr Rowena Champion (LB Islington), Cllr John Sweeney (RB Kingston-upon-Thames), Cllr Claire Holland (LB Lambeth), Cllr Sophie McGeevor (LB Lewisham), Cllr Martin Whelton (LB Merton), Cllr James Asser (LB Newham), Cllr Jo Blackman (LB Redbridge), Cllr Alex Ehmann (LB Richmond), Cllr Catherine Rose (LB Southwark), Cllr Jill Whitehead (LB Sutton), Cllr Clyde Loakes (LB Waltham Forest), Alex Williams (Transport for London), and Cllr Julian Bell (LB Newham - TEC Member on TfL Board).

### 1. Apologies for Absence:

Cllr Muhammad Ali (LB Croydon), Cllr Mike Hakata (LB Haringey), Cllr Sarah McDermott (LB Wandsworth), Cllr James Spencer (City of Westminster) and Alastair Moss (City of London Corporation)

### 2. Declarations of Interest (in addition to those supplied on the sheet)

#### Freedom Pass

Cllr Jill Whitehead (LB Sutton)

It was noted that Cllr Jill Whitehead (LB Sutton) needed to be removed from the following Declarations of Interest:

#### South London Waste Partnership

Trustee Wandle Valley Park Regional Authority

The Chair confirmed that the TEC finance reports had been moved up to the front of the agenda in order for them to be given more time to consider.

### 3. Re-Appointment of Environment & Traffic Adjudicator

The Committee received a report that proposed the re-appointment of one environment and traffic adjudicator under the terms of the Traffic Management Act 2004.

The Committee noted that the following adjudicators were due to be re-appointed for a period of 5 years from 19<sup>th</sup> April 2022:

Alderson, Philippa  
Fantinic, Cordelia  
Harris, Richard  
Iqbal, Samina  
Patel, Dharmesh  
Udom, Ini  
Walsh, Jack

The above re-appointments would be confirmed by the TEC Urgency Procedure following the meeting.

#### **4. Vision Zero – Presentation by Lilli Matson, Transport for London**

Lilli Matson, Chief Safety, Health & Environment Officer, TfL, introduced the item and said that she would talk about Vision Zero and an overview of London. Siwan Hayward, Director of Compliance, Policing, Operations and Security, TfL, was also present. The following comments were made by Lilli Matson and Siwan Hayward:

- The launch of Vision Zero was crucial in addressing the deaths and injuries on our roads. Progress on carrying this forward was being made.
- Enforcement was a key strand to the delivery of safer roads.
- There were positive issues to draw out. In 2021, the lowest number of deaths on roads in London were recorded, although there were less vehicles on the roads due to lockdown.
- There was also a reduction in the number of people being killed on motorcycles, along with a reduction in serious injuries.
- London was seeing an increase in deaths and serious injuries on roads as people began returning to normal life after the pandemic.
- The Direct Vision Standard (DVS) was being implemented, the roll-out of more cycle routes and the Bus Safety Programme, along with a number of schemes through Healthy Streets.
- There was a need to focus more and look at what more could be done moving forward, and to re-invest more.
- There was a range of different actions to tackle speeding, including 20mph speed limits, especially around areas like schools and junctions.
- Mobile safety cameras were now fully functional and could be deployed in areas that boroughs requested. 4,300 drivers had been caught speeding and the cameras were proving to be an effective tool against speeding.

A “Q and A” session took place. Councillor Zinkin felt that the objectives set out in Vision Zero would simply not happen if there were not adequate resources. He said that the boroughs needed reassurances that TfL would lobby for these resources in order for boroughs to implement these schemes. Councillor Zinkin said that the boroughs had not been consulted or knew anything about the use of PCSOs and speed enforcement cameras, prior to this presentation

The Committee noted the report and noted that TEC would contact TfL about the issues mentioned and borough involvement in the camera speeding enforcement trials.

#### **5. Discussion with Seb Dance, Deputy Mayor for Transport, GLA**

This discussion was postponed. It was noted that Andy Byfield, the Transport Commissioner, would be invited to attend the TEC AGM meeting on 9 June 2022.

#### **6. Chair's Report**

The Committee received and noted a report that updated Members on transport and environment policy activity since the last TEC meeting on 09 December 2021.

#### **7. Surface Water Flood Risk Maintenance**

The Committee considered a report that provided a summary of the work undertaken in London following the flooding events that happened in July 2021. It described the work of the Surface Water Flooding task and finish group and the set of recommendations presented to and supported by TEC Executive in



February 2022 that created a pathway towards the development of a long-term strategic plan for surface water flood risk management in London.

Simon Gilby, Principal Policy & Projects Officer, London Councils, introduced the report, which gave a summary of the work that had been carried out following the flooding event that had taken place in July 2021. Simon Gilby made the following comments:

- A long-term strategic plan was being looked at into the flood risk in London.
- Surface water flooding was the hardest to manage in London. A lot of the problem could be put down to London's old Victorian drainage system that had not been replaced.
- Extensive flooding had occurred in London in July 2021, especially in the east and north of London. Properties had become flooded as a result of this. Approximately 76mm and above of rain had fallen in 90 minutes.
- The Mayor of London had led a round table to discuss these problems (the round table consisted of a multi-agent flood group, including the EA, Thames Regional Flood & Coastal Committee – Thames RFCC, Thames Water and TfL). Also, a task and finish group had been established to look into the issues that caused the flooding. A progress report by the GMA and London Resilience Partnership had also been produced.
- The task and finish group had set out to develop the recommendations and was co-chaired by Mayor Glanville. The group had identified the absence of a strategic plan and had recommended the implementation of a strategic plan to deal with this flooding.
- Officers would present their initial findings after the local elections in May 2022.

The Chair thanked Councillor Zinkin for his contribution to this work and had acted as the deputy co-chair of the group, along with his experience he had brought by being a Member of the Thames RFCC. He said that Thames Water had a number of high-level representatives on the group, who Katharina Winbeck (Strategic Lead – Transport & Environment) and himself had met. He said that he had urged Thames Water to come back to a future meeting of TEC and discuss any issues that the boroughs might have.

Councillor Zinkin said that flooding was a major issue for London and there was now a need to talk to colleagues in other places and share information about flooding. He said that it was important that these discussions took place. The Chair thanked Simon Gilby for the informative update on surface water flooding maintenance.

The Committee: **(i)** noted that a funding request had not been made at the moment but was likely at a later date once there was a clearer understanding of costs, **(ii)** noted that discussions would take place with Thames Water officers to raise any issues the boroughs had with the organisation, **(iii)** noted that a Strategic Group would be set-up in Autumn 2022. Noted that officers would present their initial findings after the local elections were held in May 2022, and **(iv)** noted that the issue of having no borough planners on the Strategic Group would be looked into.

## **8. Climate Programme Action Plans**

The Committee received a report that provided a summary of the action plans of the seven climate programmes. All published action plans were provided as links in Appendix 1.

The Chair informed Members that seven joint-led climate action programmes had been made prior to the local elections taking place. Zak Bond, Principal Policy and Support Officer, London Councils, said that six out of the seven programmes had now completed their action plans, and a great deal of work that needed doing had come out this (a press release on this had been published earlier today). The report summarised the focus of each of the action plans and a number of common themes, like advocacy, had been realised.

The Committee noted the report and thanked borough officers and all those involved in the production of the action plans for their work

## **9. Transport Funding Sub Group Update**

The Committee received a report that provided an update on the activities of the London Councils' Transport Funding sub-group.

The Chair said that a great deal of detailed lobbying had been carried out by the Transport Funding sub group. Councillor Holland, Chair of the sub group, informed Members that the focus had been divided into the short, medium and long-term. She said that a number of letters had been written to Baroness Vere and Seb Dance, the Deputy Chair for Transport. Councillor Holland said that Councillor Loakes was also a member of the sub group and had been liaising directly with the Active Travel Oversight Group (ATOG). She said that boroughs would shortly be receiving letters outlining how Active Travel funding would be divided-up.

The Chair said that he recognised the financial issues that boroughs were experiencing. He said that he appreciated all the good work of The Transport Funding sub group and recognised the strength of feeling for wider travel. The Committee noted the report and noted that a visit would be organised through the Transport Funding Group in late spring to showcase what was being achieved in London.

#### **10. Taxicard Funding for 2022/23**

The Committee received a report that provided members with an update on the financial situation of the Taxicard scheme and provided information on TfL funding for 2022-2023.

The Chair said that London Councils had lobbied TfL with regards to Taxicard funding, and that there was more work that needed to be carried out on this. He said that the boroughs had done well out of the Taxicard funding settlement over the past few years, although the outer London boroughs were different as they had fewer Taxicard trips being taken. Andy Rollock, Mobility Services Manager, London Councils, said that the report discussed future TfL funding for the Taxicard scheme.

The Committee noted the report and that the TfL Taxicard funding for the next financial year would be set at £8 million.

#### **11. Freedom Pass Update**

The Committee received a report that updated Members on the agreement that TEC made on 10 June 2021, to allocate £235,000 from the special project reserve to redevelop the Freedom Pass website.

Stephen Boon informed Committee that the new Freedom Pass website would be launched on 9 May 2022. The Committee noted the Freedom Pass update report.

#### **12. Moving Traffic Enforcement Changes & Contravention Codes Update**

The Committee considered a report that sought to inform members of the introduction of moving traffic enforcement powers in England from midnight on 31 May 2022 and the associated impacts on London authorities. The report also sought member approval for the amendments to the standard list of parking, traffic and environmental contravention codes and descriptions, including the agreement on penalty levels.

Andy Luck, Transport Manager, London Councils, introduced the report on the amendments to moving traffic enforcement powers which would have a fairly minimal impact on the boroughs. He said that a number of the amendments were beneficial to London, especially around cycle lanes from 31 May 2022.

The Committee: **(i)** noted the details regarding the introduction of moving traffic powers in England and consequent impacts on London authorities, **(ii)** noted the revisions to the contravention code listed as outlined in this report, **(iii)** noted that the existing penalty levels would remain the same for contravention codes where additional suffixes were now relevant for London, and **(iv)** noted that the issue of increasing penalty fines for repeat offenders would be looked into.

*The revisions to the contravention codes would be agreed via the TEC Urgency Procedure following the meeting.*

#### **13. LB Redbridge re-joining the London Lorry Control Scheme (LLCS)**

The Committee received a report that provided Members with details about the London Borough of Redbridge's recent resolution to re-join the London Lorry Control Scheme (LLCS). The report also outlined the next steps to commence enforcement of the scheme in Redbridge, including TEC acceptance of their resolution.

The Committee noted the delegation from LB Redbridge to TEC to exercise LB Redbridge's functions of implementing and enforcing the LLCS on its behalf.

*The decision for LB Redbridge to re-join the LLCS would be agreed via the TEC Urgency Procedure following the meeting*

Item 18 ("Speeding Enforcement") was taken next as it was the last substantive item in the agenda.

#### **18. Speeding Enforcement Update**

The Committee received a report that provided an update on London Councils' activity on the Safe Speeds Review for London and future actions in lobbying for changes in the way speed was enforced in London. The report also provided an update on LB Wandsworth's speeding enforcement pilot that was presented to TEC at the meeting on 21 October 2021.

Andy Luck said that report followed the view of Members to have more borough powers on speeding. He said that options were being explored which would be a benefit to London and people's safety. Andy Luck said that the pilot that was due to take place in the borough of Wandsworth had not yet started because the DVLA would not release the car recognition details that were required. Discussions on the pilot were currently taking place with the Met and TEC would be updated as soon as more details were known.

The Committee noted the report and noted that the issue of speeding enforcement would be revisited after the local elections.

#### **14. Items Considered under the TEC Urgency Procedure**

The Committee received and noted a report on the items that were considered under the TEC Urgency Procedure that were sent to TEC Elected Officers following the TEC meetings listed below:

- TEC Meeting held on 9 December 2021 (the Urgency Procedure containing the items sent to TEC Elected Officers for approval was attached in the report).
- TEC Executive Sub Committee Meeting held on 10 February 2022 (the Urgency Procedure containing the items sent to TEC Elected Officers for approval was attached in the report).

#### **15. Proposed Dates for the TEC & TEC Executive Sub Committee Meetings for 2022/2023**

The Committee received a report that notified members of the proposed TEC and TEC Executive Sub Committee dates for the year 2022/23. The Chair asked Members to let Alan Edwards know if there were any potential problems with the proposed TEC dates.

#### **16. Minutes of the TEC Executive Sub Committee Meeting held on 10 February 2022**

The Committee noted the minutes of the TEC Executive Sub Committee meeting held on 10 February 2022.

#### **17. Minutes of the TEC Main Meeting held on 9 December 2021**

The Committee noted the minutes of the TEC Main meeting held on 9 December 2021.

*The minutes of this meeting would be agreed via the TEC Urgency Procedure following the meeting.*

**The meeting finished at 16:55pm**

## **Minutes of an Informal Meeting of the Executive**

**Tuesday 21st June 2022 09:30 am**

### **Present**

<b>Member</b>	<b>Position</b>
Cllr Ruth Dombey OBE	Vice Chair
Cllr Teresa O'Neill OBE	Vice Chair
Cllr Georgia Gould	Chair
Cllr Elizabeth Campbell	
Tijs Broeke	Substitute
Cllr Nesil Caliskan	
Cllr Darren Rodwell	Deputy Chair
Cllr Ian Edwards	
Cllr Claire Holland	
Mayor Phil Glanville	
Cllr Jas Athwal	
Mayor Rokhsana Fiaz OBE	

London Councils officers were in attendance.

### **1. Declarations of interest**

There were no declarations of interest.

### **2. Apologies for absence and announcement of deputies**

Apologies for absence were received from Christopher Hayward (City of London).

### **3. Minutes of the informal Executive Meeting held on held on 1<sup>st</sup> March 2022 – to note**

The minutes of the informal Executive meeting held on 1<sup>st</sup> March 2022 were noted.

#### **4. London Councils' Shared Ambition Milestones**

The Chief Executive introduced the item. Members were informed that:

- Following Leaders' Committee agreement in December 2021, a lot of work had been done regarding the fleshing out of the Shared Ambitions strategic framework
- Members were now asked for feedback as to whether the priorities and milestones were correct, in that they would steer London Councils' work over the next 18 months
- It was acknowledged that as the context was constantly changing, the plans would have to be adapted although the framework would remain portfolio holders' input would be important in further shaping the work
- The framework included London's Future policy areas relating to the economy, welfare, jobs and skills and wider infrastructure including housing and transport; other areas included climate change, health and wellbeing, London's Voice, London Councils' value proposition; and organisational development to shape the organisation to meet the Shared Ambitions.

Members thanked teams at London Councils for their work on the Shared Ambitions and supported the work. The following comments were made:

- It was felt that cost of living issues could be more directly referenced, and that there should be a direct response made to Government on this issue. Also that there was expertise across London in terms of how historic high inflationary/cost of living situations had been addressed and this should be accessed
- There was an interconnectivity between the themes in the Shared Ambitions and the cost of living issue and as such, cost of living could help frame the overall plan

- The wellbeing aspects were very health focused and there should be greater emphasis on prevention, while maintaining the public health role of boroughs and the need to prepare for the ICS transition
- There was a need to consider how the Shared Ambitions could be most effectively communicated to Londoners.

The Chief Executive commented that, in terms of London Councils' resources, there had been some repurposing via management restructuring and improved collaborative working; money had previously been made available to assist with climate work, and there was a proposal later on in the agenda regarding the establishment of a Shared Ambition fund to assist with, among other things, the need for health expertise in relation to the upcoming health work. This would be presented within the context of a three-year financial strategy.

Members noted the report and the shared ambitions milestones as set out in the report.

## **5. Local Government Finance update**

The Strategic Director: Local Government, Finance & Improvement introduced the report. Members were informed that:

- The lack of certainty from Government in terms of proposed review of core funding made financial planning difficult; it was unlikely that the Fair Funding or Business Rates Retention reset would happen in the short term
- There was some headroom within the £800+ million Services Grant which was originally to be used as part of the transition to new baselines, and it is likely that the Government would use this to redistribute funding within the settlement for next year and would consult on this shortly
- Some work had been done with London borough treasurers to model the potential impact of increased inflation, which could drive an additional £400m of costs this year
- Other financial pressures highlighted included; growing high needs deficits; the impact of costs of adult social care reforms; underfunding of

- asylum seekers' costs; and the possibility of undercounted data in the 2021 Census which should that be used in future funding formulas
- In autumn 2022 members would be consulted regarding a decision to reconstitute the London Business Rates Pool. However, Levelling Up provided the impetus for London to consider different funding approaches, and to make a case for greater financial autonomy through fiscal devolution.
  - Further lobbying would take place around the Census, SEND and Adult Social Care reforms. There would also be a pre-Budget submission in the autumn.

Members made the following points:

- It was important, if possible, to differentiate between the financial impacts of Covid pressures and cost of living
- In terms of levelling up, the Lea Valley position should be reviewed
- The impact of boroughs being a minimum wage employer attracted different inflationary concerns
- The previous submission to Government regarding the spending review should be looked at to ensure that London did not lose out
- The services grant was seen as a safety valve and its removal would place boroughs in a difficult position

In response to these points, the Strategic Director responded that:

- It was difficult to disaggregate cost of living and Covid cost issues, and also that boroughs had built reserves to support to support the ongoing pressures relating to Covid-19
- It was likely that any Business Rates re-evaluation would be more cushioned because of Covid.

Members noted the report.

## **6. UK Shared Prosperity Fund**

The Chair informed members that there had been intense lobbying for the UKSPF to be given directly to boroughs, and that while the allocation would be

made to the GLA, the lobbying had resulted in boroughs' position being strengthened.

The Strategic Lead: Enterprise, Economy and Skills introduced the report and provided context to the Fund. She informed members that:

- London was due to receive £185 million from the Fund over three years; £144 million for core funding and £41 million for Multiply
- The GLA was designated as the lead authority for the Fund and needed to submit an Investment Plan to Government by the end of July with a view to spending starting in October
- Leaders Committee had made it clear that they wanted London boroughs to secure a central role in terms of UKSPF and in co-designing the investment plan, and also that boroughs should not have to bid for funds
- After negotiations, 54% (£78 million) of the Fund will be direct to borough allocations covering all three strands. 100% of the Communities and Place strand (£40 million) will go to boroughs and the City of London. A majority of the People and Skills strand would go to the Sub regional partnerships (£25 million) and £13 million would be provided for 'Supporting Local Businesses' which would be given to boroughs. Another £4.5 million had been set aside for a 'no wrong door' fund for business support
- Management costs were up to 4% (£5.6 million) but were being reviewed by the GLA to look at further reductions
- London Councils had set up working groups with GLA officers for draft investment plans by the end of June.

Members made the following points:

- It needed to be clear in discussions around the Fund that the boroughs and the City of London were clearly referenced
- Boroughs needed to move quickly to start consultation because of the timescales i.e. delivery to start in October 2022



- It was important for co-designed plans to reflect the current priorities and for London and Partners to similarly align their work
- It was important to have a three-year programme which allowed for spending profiles and three-year projects, as opposed to short term funds
- Sub regional relationships should be reviewed as not all boroughs were aligned to a sub-region.

The Strategic Lead confirmed that the spend profile within the Fund would be for three years, and that in the workshops many of the thematic links, for example between green and digital projects, had been raised, although there was concern that the available money limited what could be done in terms of pan London priorities. It was also confirmed that meetings were taking place with London and Partners, and it was important to focus on the Fund working for Londoners and businesses.

Members noted the report.

## **7. Retrofit London: lead authority arrangements**

Mayor Glanville introduced the report, informing members that:

- The work was the result of a successful political team effort coordinated by officers in London Councils and partner boroughs
- there had been some inspiring examples of Retrofit work, for example between the boroughs of Enfield and Waltham Forest
- the work had been embedded with London housing directors, G15 and housing associations
- the next step for the programme was to establish a co-ordinating function; Waltham Forest had agreed to be the lead borough, who would host a project team funded by London housing directors. So far 24 boroughs had indicated their wish to be involved
- A partnership with LOTI was using Agile processes to look at how to solve Retrofit issues and barriers, including the use of technology and data.

Members supported the work and felt that the green agenda could be a driver for London's economic upturn. It was also a good example of London leading the rest of the country in terms of successful projects. It was also noted that the work was positive in terms of addressing cost of living and job security issues because of the jobs and skills elements.

It was also mentioned that the City of London were launching a Skills for a Sustainable Skyline taskforce looking at construction, retrofit and maintenance skills gaps, which could link in with the Retrofit London programme.

Executive noted the report and agreed:

- To appoint LB Waltham Forest as the Lead Authority for delivery of the Retrofit London Programme Management Office, subject to (a) a formal agreement with LB Waltham Forest and (b) sufficient London local authorities subscribing to fund these arrangements, all in accordance with the provisions of the London Councils' Governing Agreement dated 13 December 2000
- To authorise City of London legal officers to engage with LB Waltham Forest regarding the negotiation and drafting of a suitable agreement between the two parties for the purposes of this arrangement.

## **8. London Councils – Consolidated Pre-Audited Final Results 2021/22**

The Director, Corporate Resources introduced the report, informing members that:

- this report confirmed a £1.6 million surplus across three funding streams consistent with the forecast previously reported
- the bulk of the surplus comprised TEC underspends by the independent bus operators, lorry control schemes and Taxicard There was also a Grants Committee surplus of £56,000 due to underspends on payments to commissioned services, and a surplus of £555,000 on the core joint committee through underspends on employment costs and the commissioning budget offset by a deficit on tenant income

- the report included a request to establish a Shared Ambition impact fund to support delivery of the Shared Ambitions agreed with Leaders in an earlier agenda item
- the report also included requests to carry forward underspends on equalities and COVID recovery related work as well as contributions to the health-related partnership work; there was also a request to TEC Executive to carry forward an underspend on the review of the lorry control scheme
- These costs would be externally audited by Grant Thornton in October 2022, and the outcomes reported to Executive.

In response to a question, the Chief Executive confirmed that budget for the recovery work would have been spent by December, and that the additional resources required for the Shared Ambition fund covered health expertise from the NHS to support the wellbeing work and ICS social care integration, and work needing to be done with the sub regions regarding investment and working with Opportunity London. However, the budget would be subject to constant monitoring and making sure that reserves did not fall too low.

Executive noted the report and agreed:

- To approve the carry forward request of £286,000 into 2022/23 in respect of the equalities and Covid-19 recovery work (£86,000) and contribution to Health-related partnership working (£200,000)
- To approve the request to earmark £100,000 General Reserves in respect of the unspent provision for health-related partnership work included in the 2019/20 budget.

The meeting ended at 10:55.

# Minutes

## Young People's Education and Skills Board meeting

**Date** 23 June 2022 **Venue** Online (Microsoft Teams)

**Meeting Chair** Gail Tolley Strategic Director for Children and Young People,  
London Borough of Brent representing the Association of London  
Directors of Children's Services (ALDCS)

**Contact Officer** Peter O'Brien

**Telephone** 020 7934 9742 **Email:** [peter.obrien@londoncouncils.gov.uk](mailto:peter.obrien@londoncouncils.gov.uk)

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### Attendance:

#### *Members:*

Gail Tolley	Strategic Director for Children and Young People, London Borough of Brent representing the Association of London Directors of Children's Services (ALDCS) CHAIR
Anthony Haines	Department for Education (DfE)
Ben Anderson	Community Manager, Landsec, London Economic Action Partnership (LEAP) – Board Member
Hasan Ozbeyhun	Department for Work and Pensions (DWP)
John Prior	Principal, Orchard Hill College, representing NATSPEC
Mandeep Gill	Principal and Chief Executive, Newham Sixth Form College, (Representing Sixth Form Colleges)
Mary Vine Morris MBE	Director, London Region, Association of Colleges (AoC)
Rebecca Durber	Regional Engagement Manager, Association of Employment and Learning Providers (AELP)
Dr Sam Parrett CBE	Group Principal and CEO, London and South East College Group, representing the Association of Colleges (AoC) – General Further Education
Yolande Burgess	Strategy Director London's Communities, London

## Councils

### *Officers:*

Caroline Dawes	Head of Children and Young People, London Councils
Peter O'Brien	Regional Manager Young People's Education and Skills (YPES), London Councils

### *Apologies:*

Mayor Rokshana Fiaz	Mayor of Newham and London Councils Executive Member for Skills and Employment
Councillor Ian Edwards	Leader, London Borough of Hillingdon, London Councils Executive Member for Children and Schools
Prof. Graeme Atherton	Head, Centre for Levelling Up and Director of National Education Opportunities Network, University of West London
Joanne McCartney	Deputy Mayor of London
Michael Heanue	Principal Policy Officer, Greater London Authority (GLA), London Economic Action Partnership (LEAP) - Officer

## **1 Welcome and introductions**

- 1.1 Gail Tolley explained that unfortunately the newly elected Chair of the Young People's Education and Skills Board was unable to attend this meeting and took the chair in her absence.
- 1.2 All in attendance introduced themselves and apologies for absence, lateness and early departure were accepted.

## **2 Declarations of Interest**

- 2.1 No interests were declared.

## **3 Notes of the last meeting**

- 3.1 These were agreed, subject to adding Mandeep Gill to those in attendance.
- 3.2 The following arose from the minutes:
  - The Board will be advised of London Councils' future work and ambitions.
  - The inaugural meeting of the Pan London Supported Employment Board (LSEB) had taken place and its action plan will be shared with

the Young People's Education and Skills Board following the LSEBs meeting in October.

#### **4 Key changes in government policy (SEND Green Paper and Schools White Paper / Schools Bill)**

4.1 Caroline Dawes introduced the discussion by referring to the paper provided in advance of the meeting. Caroline clarified that the reference in paragraph 7.3 of the paper to Grant Maintained Schools should be to Maintained Schools and that Local Authority Multi-Academy Trusts (MATs) are now being referred to as Local Authority established MATs to reflect more accurately the relationship. Caroline spoke first about the Schools White Paper and Schools Bill before moving on to the SEND Green Paper and emphasised the main issues highlighted in the paper.

4.2 In the debate, Board Members:

- Noted that parents were particularly concerned about the possible impact of the changes being proposed.
- Agreed that the Green Paper missed an opportunity to improve the links between health, care and education.
- The lack of coverage in the Green Paper of children and young people with SEND but not on an Education, Health and Care Plan (EHCP) was also an issue.
- Agreed that the Government needs to focus more on early intervention and early years in terms of SEND support, and that there is not enough focus on in the early careers framework on SEND.
- Referred to the recently published report from the Social Mobility Commission.
- Careers Hubs, which seemed instrumental in the proposals for transitions to employment, being part-funded by European Social Fund (ESF) were thought to be at risk. Peter O'Brien was asked to clarify with the GLA.

4.3 Replying to the discussion, Caroline thanked Board Members for their contributions, which would help shape London Councils' response. Caroline stressed that this would be an on-going dialogue with the Board and that

Board members would be updated both on the Green Paper and the Schools Bill. The Chair thanked Caroline for leading the discussion on the report.

**Action Peter O'Brien to contact the GLA about the future of funding for Careers Hubs.**

## **5 General Policy Update and Performance Report**

- 5.1 The meeting received a paper presented by Peter O'Brien and noted: that green skills were becoming increasingly important. It was agreed to circulate reports from the Sub-Regional Partnerships and GLA to the Board. It was further agreed to discuss London Councils' climate change programmes and the Mayor's Sector Skills Academies at a future meeting of the Board.

**Action Peter O'Brien to send Board members the report on Green Skills published by the Sub-Regional Partnerships and arrange for the Board to discuss London Councils' climate change programme and the Mayor's Sector Skills Academies.**

## **6 Review of the Education and Skills Funding Agency**

- 6.1 Tony Haines provided a verbal report on the latest developments in the reviews of the Education and Skills Funding Agency (ESFA), DfE and wider Civil Service.

## **7 Action Plan - Progress**

- 7.1 Adding to the paper presented by Peter O'Brien, Yolande Burgess said that as a result of London Councils' Leaders agreeing a set of cross-party Shared Ambitions, services and policy specialisms had been brought together. Yolande is now Strategy Director: London's Communities and the Young People's Education and Skills Board would in future be served by an integrated Children, Education and Young People Team, rather than a separate team.
- 7.2 Mary Vine-Morris commented on the report's coverage of Afghan and Ukrainian refugees and undertook to facilitate contact between London Councils and colleges, referring to the response in south London that may provide the basis of a Pan London project.

**Action Mary Vine-Morris to contact Peter O'Brien**

## **8 Other Business**

- 8.1 Yolande Burgess paid tribute to Gail Tolley, who was retiring from her post and consequently the Board, to which Board members added their own appreciation. Gail thanked the Board for their best wishes.

### **Date of the Next Meeting**

The next meeting will be held on 20 October at 1400.



# Leaders' Committee

## Urgency Report

Item no: 9

**Report by:** Lisa Dominic    **Job title:** Governance Support Officer  
**Date:** 27 July 2022  
**Contact Officer:** Christiane Jenkins  
**Telephone:** 020 7934 9540    **Email:** [Christiane.jenkins@londoncouncils.gov.uk](mailto:Christiane.jenkins@londoncouncils.gov.uk)

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**Summary**

London Councils' urgency procedure was used to approve:

- Decisions taken following the Meeting of Members of London Councils Executive on 21 June 2022

**Recommendations**

Leaders' Committee is asked to approve the decisions taken under the urgency procedure.

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## Decisions Taken following the Executive Meeting held virtually on 21 June 2022

### **1.0 Summary and Reason for Urgency**

The modifications introduced by the emergency Regulations (SI 2020/392), made under section 78 of the Coronavirus Act 2020, 2020 Regulations expired on 6 May 2021 meaning that formal meetings may not take place virtually. This means that in order to participate in discussions and vote on decisions or recommendations, Members must again be present physically at the meeting at which business is considered.

In considering the implication of this in the current circumstances, London Councils' Executive Members agreed on 11 May 2021 that until the legislation is changed, formal committee business is to be dealt with by holding an informal virtual meeting in the first instance to ascertain the general view of a committee or sub-committee with a formal decision to be then taken under delegated authority by way of London Councils' Urgency Procedure

### **1.1 Items under Urgency Procedure for Executive Meeting on 21 June 2022**

#### **Item 3 – Minutes of Executive Meeting held on 1<sup>st</sup> March 2022**

To agree the minutes of Executive held on 1<sup>st</sup> March 2022

#### **Item 4 – London Councils' Shared Ambitions Milestones**

This report outlined proposals for London Councils' Shared Ambitions Milestones for the next 18 months, broken down into six objectives: London's Future, Climate Adaptation and Net Zero, Prevention and the local authority role in Wellbeing, Value Proposition to Boroughs, London's Voice and Organisational Development and Design.

Members were asked to note and approve the suggested shared ambitions milestones.

### **Item 7: Retrofit London: lead authority arrangements**

This report, concerned the Retrofit London project, established by London local authorities to take forward the common ambition of achieving an average Energy Performance Certificate B rating across all London properties by 2030 through a programme of home retrofit.

Members were asked to agree to appoint LB Waltham Forest as the Lead Authority for delivery of the Retrofit London Programme Management Office, subject to (a) a formal agreement with LB Waltham Forest and (b) sufficient London local authorities subscribing to fund these arrangements, all in accordance with the provisions of the London Councils' Governing Agreement dated 13 December 2000

Members were also asked to authorise City of London legal officers to engage with counterparts at LB Waltham Forest regarding the negotiation and drafting of a suitable agreement between the two parties for the purposes of this arrangement.

### **Item 8 - London Councils Consolidated Pre-Audited Financial Results 2021/22**

This report highlighted the pre-audited consolidated financial position for London Councils for the 2021/22 financial year.

As part of the recommendations, members were asked:

- To approve the carry forward request of £286,000 into 2022/23 in respect of the equalities and Covid-19 recovery work (£86,000) and contribution to Health-related partnership working (£200,000)
- To approve the request to earmark £100,000 General Reserves in respect of the unspent provision for health-related partnership work included in 2019/20 budget (paragraph 34)
- To note and approve the setting up of a Shared Ambition Impact fund which officers can draw down during 2022/23, up to a maximum of

£300,000 subject to the maintenance of a sustainable level of reserves

1.2 The urgency was approved by Elected Members on 14 July 2022

## 2.0 **Recommendation**

Leaders' Committee is asked to note the above decisions taken under the urgency procedure.

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### **Financial Implications for London Councils**

There are no financial implications for London Councils.

### **Legal Implications for London Councils**

There are no legal implications for London Councils

### **Equalities Implications for London Councils**

There are no equalities implications for London Councils