

London Councils

Minutes of the London Councils Leaders' Committee held on 6 December 2016
Cllr Claire Kober chaired the meeting

Present:

BARKING AND DAGENHAM
BARNET
BEXLEY
BRENT
BROMLEY
CAMDEN
CROYDON
EALING
ENFIELD
GREENWICH
HACKNEY
HAMMERSMITH & FULHAM
HARINGEY
HARROW
HAVERING
HILLINGDON
HOUNSLOW
ISLINGTON
KENSINGTON & CHELSEA
KINGSTON
LAMBETH
LEWISHAM
MERTON
NEWHAM
REDBRIDGE
RICHMOND UPON THAMES
SOUTHWARK
SUTTON
TOWER HAMLETS
WALTHAM FOREST
WANDSWORTH
WESTMINSTER
CITY OF LONDON
LFEP

Cllr Darren Rodwell
Cllr Richard Cornelius
Cllr Teresa O'Neill OBE
Cllr M. A. Butt
-
Cllr Pat Calahan
Cllr Tony Newman
Cllr Julian Bell
Cllr Bambos Charalambous
Cllr Danny Thorpe
Mayor Philip Glanville
Cllr Mike Cartwright
Cllr Claire Kober
Cllr Sachin Shah
Cllr Damien White
Cllr David Simmonds CBE
Cllr Steve Curran
Cllr Richard Watts
Cllr Nicholas Paget-Brown
Cllr Kevin Davis
Cllr Lib Peck
Mayor Sir Steve Bullock
Cllr Stephen Alambritis
Cllr Ken Clarke
Cllr Kam Rai
Cllr Lord True
Cllr Peter John OBE
Cllr Ruth Dombey OBE
Mayor John Biggs
Cllr Clyde Loakes
Cllr Ravi Govindia
Cllr Tim Mitchell
Mr Mark Boleat
-

Under the provisions of Standing Order 2.5

GRANTS

Cllr Paul McGlone

Apologies:

BROMLEY
CAMDEN
ENFIELD
GREENWICH
HAMMERSMITH & FULHAM
HAVERING
HILLINGDON

Cllr Stephen Carr
Cllr Sarah Hayward
Cllr Doug Taylor
Cllr Denise Hyland
Cllr Stephen Cowan
Cllr Roger Ramsey
Cllr Ray Puddifoot MBE

NEWHAM
REDBRIDGE
WALTHAM FOREST
WESTMINSTER
Capital Ambition Board

Mayor Sir Robin Wales
Cllr Jas Athwal
Cllr Chris Robbins
Cllr Baroness Couttie
Mr Edward Lord OBE JP

The Mayor's Office for Policing and Crime (MOPAC)

The Deputy Mayor for Policing and Crime, Ms Sophie Linden

Metropolitan Police:

Assistant Commissioner for Territorial Policing Martin Hewitt.

Deputy Assistant Commissioner Mark Simmonds

and officers of London Councils were in attendance.

1. Apologies for absence and announcement of deputies

The apologies and deputies listed above were noted.

2. Declarations of interest

No interests were declared.

3. Minutes of Leaders' Committee meeting held on 11 October 2016

Leaders' Committee agreed the minutes of the Leaders' Committee meeting held on 11 October 2016.

4. Police and Crime Plan

The Chair welcomed Ms Sophie Linden, The Deputy Mayor for Policing and Crime, and the Metropolitan Police's Assistant Commissioner for Territorial Policing Martin Hewitt and Deputy Assistant Commissioner Mark Simmonds and asked them to present to Leaders' Committee on the 2017-2020 Police and Crime Plan for London and the MPS's 'OneMet' plans for reforming operational policing.

Ms Linden began by setting out the plan's key themes:

- neighbourhood and local policing

- keeping children and young people safe, including gangs, knife crime and sexual abuse – the recent disclosures about abuse of boys in football clubs serving as an indicator of the extent of the problem
- tackling violence against women and girls
- tackling violent extremism, terrorism and hate crime
- ensuring an effective Criminal Justice System (which may extend to seeking devolution and reform in relation to youth justice and community rehabilitation).

While underpinning themes included:

- vulnerability
- meeting the needs of victims
- social integration and tackling inequalities, with an aspiration that ‘*the **place** that you lived in, the **communities** you belonged to and the **individual** that you were should not disproportionately impact your exposure to crime*’

The Plan would encompass both:

- a. **universal services**, providing a common level of service to all; and
 - b. **targeted services** tailored to address the specific needs and vulnerabilities of the various individuals, communities and locations in London that were disproportionately affected by crime.
- The Plan included a fresh approach to performance monitoring which could allow potential flexibility to reflect varying local crime priorities, underpinned by key pan-London priorities.
 - It was the intention of the Police and Crime Plan to improve services with officers in every ward and with specific priorities around Equalities and Victimisation.

She then addressed a slide presentation on the MOPAC Commissioning Draft Budget 2017/18

- There had been a £600m cut in the met Police budget in the last four years but despite this the London Crime Prevention Fund was to be sustained over the next four years

- London's changing population presented significant challenges around the police budget

The co-commissioning 'pot'

- Of the overall budget a 20% top slice, £14m, would be allocated to co-commissioning, 30% of the last three years of the fund
- The top slice was needed for co-commissioning that would go across borough boundaries
- There was an opportunity for overall governance to sit with the London Crime Reduction Board
- Commissioning responsibility would sit with the most appropriate partner for the relevant co-commissioned service
- A working party was being set up - which it was hoped boroughs would become involved with - to determine priorities
- MOPAC would host a meeting with partners in January 2017 to develop criteria
- Funding would be available from March 2018 for projects/services that were agreed with partners
- Co-commissioning opportunities included:
 - **Young offenders** Driving cross-borough investment in prevention and rehabilitation in the community to tackle the over-representation of key groups – BAME children, children in care and those from disadvantaged backgrounds
 - **Violence against women and girls** Working with the Criminal Justice system to align victim, witness and enforcement systems
 - **Female offenders** Enable collaboration between boroughs to co-commission with Health and Probation to expand access to tailored female offender services

- **Offender health (including substance abuse and mental health)** Support more effective integration with related services including targeting prolific offenders.

Assistant Commissioner for Territorial Policing Martin Hewitt (MPS) continued:

- The MPS's 'OneMet' plans for reforming operational policing aimed to deliver local policing but in the current arrangement where it was delivered 32 times over meant that in a number of places the size of the units lacked a critical mass and it was intended to bring together teams into an autonomous local service.

Deputy Assistant Commissioner Mark Simmonds completed the presentation on the MPS's 'OneMet' plans:

- The Strategic Priorities emerging from the **Police and Crime Plan** were:
 - Delivering 'real' neighbourhood policing, there would be a minimum of two Dedicated Ward Officers (DWOs) and PCSOs per ward that would be ring-fenced from abstraction
 - Additional DWOs to a total of over 1,700 to be allocated to higher demand wards through local consultation to address local priorities
 - Protecting children and young people, there would be 281 Youth and School Officers rising to 600 working full-time in schools, PRUs and other educational institutions, again allocated through local consultation
 - Violence against women and girls
 - A criminal justice system for all Londoners
 - Hate crime, terrorism and extremism
- More efficient management would improve cross-border deployments (currently only 1%) and improve call allocation to ensure the nearest unit attended the call (currently only occurring in 22% of calls)
- This approach allowed for the decentralised specialist teams to be at BCU level, bringing them closer to boroughs and more able to align with borough services and interventions

- Some boroughs struggled to maintain enough CID officers for viability. Efficiency savings and demand reduction would allow reallocation of staff by 2020 to focus on risk and vulnerability.

Leadership

- Each Basic Command Unit (BCU) would be led by a Chief Superintendent
- Beneath them would be four Superintendents responsible for functional service delivery across the BCU and improved specialisms within each function
- Each borough would have one of the Superintendents accountable for overall service delivery in the borough and providing a single point of contact for council leaders and local stakeholders.

Pathfinder sites

- Pathfinder sites would be overseen through joint governance with local authorities with the Local Implementation Board chaired by the BCU commander but the Oversight board and Project board co-chaired with the local authority.

Number of commands

- Demand and resources vary across boroughs leading to inconsistency and inefficiency, there were 282 officers in Kingston and 1,185 in Westminster but both were the same size of command unit
- Commands to be of a similar size and demand to offer an even workload/level of risk for officers of the same rank, options were being consulted on of between 11 and 16 BCUs

The Chair corrected herself and asked Cllr Lib Peck (Labour, Crime and Public Protection, Lambeth) - who she should have asked to introduce the item – to contribute.

Cllr Peck commented as follows:

- Engagement with the Police and Crime Plan was good
- A London Councils' roundtable for borough Crime and Public protection leads in October was well-attended and another was under consideration

- It was important to ensure that an officer of sufficient seniority dealt with matters in boroughs, particularly neighbourhood policing
- There was still a real challenge about the scale and scope of the 30% top slice for the Crime Prevention Fund, a working group may help.

The Chair opened up discussion to the committee

Cllr Kevin Davis (Conservative, Kingston) and Cllr Nicholas Paget-Brown (Conservative, Kensington and Chelsea) expressed concerns:

- A number of boroughs contributed match-funding
- A tendency to centralise may be seen in the proposals
- The reduction in the funding formula for crime reduction was more like 60% than 30%
- Whether there were any new officers or whether existing officers were merely being moved around?

Cllr Ruth Dombey (Liberal Democrat, Sutton):

- The London Community Rehabilitation Company (CRC) was invisible and she would be reluctant to see any of the 30% top slice go to it
- She welcomed the move away from pan-London targets and reassured that it was not the intention of local government to interfere with the Met's operational work but much of what it did was dependent on the rest of the public sector and gave the example of mental health nurses in police stations
- She referred to the presentation slide that showed a map of a possible arrangement of 12 BCUs in London including one comprising Sutton, Croydon and Bromley and argued that long travelling times meant the inclusion of Sutton with Bromley in a single BCU made no sense.

Cllr Tony Newman (Labour, Croydon) said his borough worked with Sutton on issues but not so much with Bromley. The biggest issue in Croydon was multiple murders often gang-related and on this issue cross-border work with Lambeth was important.

Cllr Sachin Shah (Labour, Harrow) asked whether BCUs presented an opportunity for a more coherent estate strategy that aligned MPS and local property. He asked whether BCUs would mirror the pattern of police stations.

Cllr Teresa O'Neill (Conservative, Bexley) asked for the presentation to be circulated and pointed to the challenges her borough had faced in securing partnerships and feared that that tendency would only become more marked with a move to a possible three borough command and corresponding diminution of local ownership

Deputy Assistant Commissioner Simmonds replied that:

- There was no net increase in officers so the new dedicated ward officers would have to be taken from other areas. Previously there could only be one officer per ward and they could find themselves shifted to other duties
- On the centralisation point, he accepted that there was some scaling-up from boroughs to BCU level, but in general – he argued - the opposite was the case with some services which formerly had been dealt with centrally - child abuse and serious sexual offences - now being handled at BCU level in integrated units that included other areas of vulnerability
- The extent to which a BCU could deliver borough targets was critical and needed to be tested at Pathfinder sites. The right balance needed to be struck between a scale that was not artificially constrained by borough boundaries but remained local.

Ms Linden concluded by saying that:

- There would be an estate strategy
- There was a commitment to a 24hr police station in every borough.

Leaders' Committee agreed to note the report.

5. Autumn Statement 2016

Leaders' Committee agreed to note the report and the briefing on the Autumn Statement.

6. Devolution and Public Service Reform

The Chief Executive introduced the item saying:

- It reported on London government's work on devolution and reform, with a particular focus on the progress signalled by the Chancellor's Autumn Statement
- The arguments for a more place-based narrative in devolution had been advanced by the Member devolution Group. London Councils would be commissioning contributions to this from sub-regional groupings and individual councils.

Cllr Stephen Alambritis (Labour, Merton) called for more to be asked of government particularly on 16-19 skills; where the apprenticeship levy was not taken up it should be returned to boroughs not the Treasury.

Leaders' Committee agreed to note the report.

7. The London HIV Prevention Programme (LHPP)

Cllr Kevin Davis introduced the item and described the London HIV Prevention Programme (LHPP) and also the attempt by NHS England to argue in the courts that it was not liable to pay for Pre-Exposure Prophylaxis (PrEP) - an anti-retroviral (ARV) drug which may be prescribed to HIV negative people who are at high risk of contracting HIV - an argument rejected by the courts.

Leaders agreed to:

- Note the impact of the London HIV Prevention Programme.
- Endorse the proposal to continue the programme for two years beyond March 2017, with a 10% reduction in borough contributions.

8. London Councils Grants Scheme - Budget Proposals 2017/18

The Chair introduced the item saying the report asked Leaders' Committee to consider the proposed budget for the Grants Scheme for 2017/18 and made a recommendation on the appropriate level to recommend to constituent councils for approval. These proposals were considered by the Grants Committee at its meeting on 23 November. Grants Committee agreed to recommend that Leaders' Committee approve these proposals. They were in line with the direction of travel for the overall programme agreed earlier in the year.

Leaders' Committee agreed:

- To an overall level of expenditure of £8.668 million for the Grants Scheme in 2017/18 (inclusive of £2 million gross ESF programme);
- That taking into account the application of £1 million ESF grant, borough contributions for 2016/17 should be £7.668 million;
- That, in addition and for 2016/17 only, a proposed transfer from Grants Committee reserves of £156,000 be made and returned to boroughs; £56,852 of which would be returned to 12 boroughs in the form of a repayment, with a sum of £99,148 in respect of 21 boroughs participating in the non-S.48 ESF programme being transferred to the Joint Committee to fund the administration of the scheme
- That a further sum of £75,000 be transferred from uncommitted S.48 reserves to fund a post to work with the City Bridge Trust to provide leadership and infrastructure support to the third sector
- That further to the recommendations above, constituent councils be informed of the Committee's recommendation and be reminded that further to the Order issued by the Secretary of State for the Environment under Section 48 (4A) of the Local Government Act 1985, if the constituent councils had not reached agreement by the two-thirds majority specified before 1 February 2017 they should be deemed to have approved expenditure of an amount equal to the amount approved for the preceding financial year (i.e. £10 million)
- That constituent councils be advised that the apportionment of contributions for 2017/18 would be based on the ONS mid-year population estimates for June 2015 and that this methodology would also apply to the proposed repayment of £156,000 for 2017/18 and
- That subject to the approval of an overall level of expenditure, the Committee agreed to set aside a provision of £555,000 for costs incurred by London Councils in providing staff and other support services to ensure delivery of the Committee's "making of grants" responsibilities, including ESF administration of £120,000.

9. Proposed Revenue Budget and Borough Subscriptions and Charges 2017/18

The Director of Corporate Resources introduced the item saying that there was a freeze on the majority of charges to boroughs and, if the budget being put to TEC in two days' time was agreed, then reserves would have been brought down to the level agreed by those committees.

Leaders' Committee agreed to approve the following borough subscription and charges:

- The proposed Joint Committee subscription for boroughs of £161,958 per borough for 2017/18, no change on the charge of £161,958 for 2016/17. The City of London would pay £158,195, in recognition of the fact the City was not part of the regional Local Government Employers (LGE) arrangements
- The proposed Joint Committee subscription for the MOPAC and the LFEPA of £15,410 for 2017/18, no change on the charge of £15,410 for 2016/17
- An overall level of expenditure of £8.668 million for the Grants Scheme in 2017/18 (inclusive of £2 million gross ESF programme), compared to £10 million for 2016/17 and
- That taking into account the application of £1 million ESF grant, net borough contributions for 2017/18 should be £7.668 million, compared to £9 million for 2016/17.

Leaders' Committee also agreed to endorse the following subscription and charges for 2017/18 for TEC, which were considered under the Urgency Procedures by the TEC Executive Sub-Committee and which would be presented to the main TEC meeting on 8 December for final approval:

- The Parking Core Administration Charge of £1,500 per borough and for TfL (2016/17 - £1,500)
- No charge to boroughs in respect of the Freedom Pass Administration Charge, which was covered by replacement Freedom Pass income (2016/17 – no charge)
- The net Taxicard Administration Charge to boroughs of £338,182 in total (2016/17 - £338,182)
- No charge to boroughs and TfL in respect of the Lorry Control Administration Charge, which was fully covered by estimated PCN income (2016/17 – no charge)
- The Parking Enforcement Service Charge of £0.4915 per PCN, which would be distributed to boroughs and TfL in accordance with the number of PCNs issued in 2015/16 (2016/17 - £0.4681 per PCN)
- The Parking and Traffic Appeals Charge of £32.00 per appeal or £28.50 per appeal where electronic evidence was provided by the enforcing authority (2016/17 - £33.32/£29.90 per appeal). For hearing Statutory Declarations, a charge of £26.74 for hard copy submissions and £26.06 for electronic submissions (2016/17 - £28.17/£27.49 per SD)

Policy area	Portfolio holder/Chair	Party lead (Labour)	Party lead (Conservative)	Other (LD unless stated otherwise)
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- Congestion Charging Appeals – to be recovered on a full cost recovery basis, as for 2016/17, under the new contract arrangement with the GLA
- The TRACE (Electronic) Charge of £7.31 per transaction (2016/17 - £7.31)
- The TRACE (Fax) Charge of £7.48 per transaction (2016/17 - £7.48) and
- The PEC Charge of £0.17 per transaction (2016/17 - £0.17).

On the basis of the above proposed level of subscriptions and charges, Leaders' Committee agreed to approve:

- The provisional consolidated revenue expenditure budget for 2017/18 for London Councils of £387.450 million
- The provisional consolidated revenue income budget for 2017/18 for London Councils of £387.450 million
- Within the total income requirement, the use of London Council reserves of £2.372 million in 2017/18, inclusive of the proposed £826,000 repatriation to boroughs and TfL in 2017/18.

Leaders' Committee also agreed to note:

- The reduction of £9.407 million or 2.64% in the Freedom Pass settlement for 2017/18
- The position in respect of forecast uncommitted London Council reserves as at 31 March 2017 and
- The positive statement on the adequacy of the residual London Councils reserves issued by the Director of Corporate Resources.

10. Appointments

Leaders' Committee agreed to:

- The replacement on the Capital Ambition Board and Audit Committee of Cllr Jas Athwal (Labour, Redbridge) by Cllr Fiona Colley (Labour, Southwark). These changes to take effect on 1st January 2017
- Appoint Cllr Denise Hyland (Labour, RB Greenwich) as the Labour Party lead on Health and Children's Safeguarding and as an additional substitute for the Executive.
- The final list of appointments for 2016/17 set out below

Chair including: <ul style="list-style-type: none"> Finance and Resources Devolution and Public Service Reform Overall Strategy Welfare Reform 	Cllr Claire Kober		Cllr Teresa O'Neill OBE	
Health and Child Safeguarding	Cllr Kevin Davis	Cllr Denise Hyland		
Adult Services	Cllr Ray Puddifoot MBE	Cllr Richard Watts		
Housing	Mayor Sir Steve Bullock		Cllr Ravi Govindia	
Business, Skills and Brexit (including work and employment and schools)	Cllr Peter John		Cllr Teresa O'Neill OBE (Skills) Cllr David Simmonds CBE (Schools)	
Crime and Public Protection	Cllr Lib Peck		Cllr Richard Cornelius	
Greater London Employment Forum	Cllr Doug Taylor		Cllr Angela Harvey	Cllr Richard Clifton
Transport and Environment	Cllr Julian Bell	Cllr Feryal Demirci	Cllr Timothy Coleridge	Cllr Jill Whitehead
Capital Ambition	Mr Edward Lord (City)	Cllr Stephen Alambritis; Cllr Jas Athwal (until 31/12/16); Cllr Fiona Colley (from 1/1/17)	Cllr David Simmonds CBE Cllr Nicolas Paget-Brown	
Audit Committee	Cllr Roger Ramsey	Cllr Stephen Alambritis; Cllr Jas Athwal (until 31/12/16); Cllr Fiona Colley (from 1/1/17)		Roger Chadwick (City) Cllr Simon Wales
Grants	Cllr Paul McGlone	Cllr Forhad Hussain	Cllr Stephen Carr	Cllr Simon Wales
Equalities	Cllr Sarah Hayward			
City Development (including infrastructure, planning, high streets, leisure, arts, sport)	Cllr Darren Rodwell		Cllr Ravi Govindia (Infrastructure/planning) Cllr Kevin Davis (Arts)	
Pensions CIV Sectoral Joint Committee	Mark Boleat	Cllr. Yvonne Johnson	Cllr. Maurice Heaster	

Elected Officers for Leaders' Committee: Chair-Cllr Kober; Deputy Chair – Cllr John; Vice Chairs – Cllr O'Neill, Cllr Dombey, Mr Boleat

Group Whips

Cllr Clyde Loakes, Cllr Ravi Govindia

Substitutes *Labour*. Exec: Cllr Clyde Loakes (Waltham Forest), Cllr Doug Taylor (Enfield), Cllr Denise Hyland (Greenwich); CAB and Audit: Cllr Paul McGlone (Lambeth), Cllr Theo Blackwell (Camden). *Conservative* Exec Cllr Ravi Govindia (Wandsworth),. Audit: Cllr Damian White (Havering), CAB: Cllr Kevin Davis (Kingston).

11. Minutes and summaries

Leaders' Committee agreed to note the minutes and summaries of:

- GLEF – 29 June 2016
- Audit Committee – 22 September 2016
- TEC – 13 October 2016
- YPES – 10 November 2016

Leaders' Committee agreed to remove the press and public.

The meeting ended at 13:25.

Action points

Item		Action	Progress
7.	The London HIV Prevention Programme (LHPP) <ul style="list-style-type: none"> • Continue the programme for two years beyond March 2017, with a 10% reduction in borough contributions. 	PAPA Health	Ongoing