

Leaders' Committee

Police and Crime Plan

Item No 4

Report by: Doug Flight **Job title:** Head of Strategic Policy

Date: 6 December 2016

Contact Officer: Doug Flight

Telephone: 020 7934 9805 **Email:** doug.flight@londoncouncils.gov.uk

Summary: The Deputy Mayor for Policing and Crime, Sophie Linden, will be attending Leaders' Committee.

She will be accompanied by the MPS Assistant Commissioner for Territorial Policing, Martin Hewitt.

They will brief Leaders' Committee on the 2017-2020 Police and Crime Plan for London and MPS's 'OneMet' plans for reforming operational policing.

This report provides background information on the plan and related issues.

Recommendations: Leaders' Committee is asked to:

1. Consider the issues set out in the report, as a basis for discussion with the Deputy Mayor and the Assistant Commissioner for Territorial Policing.

Police and Crime Plan

- 1 Deputy Mayor for Policing and Crime, Sophie Linden, and Assistant Commissioner for Territorial Policing, Martin Hewitt will be attending Leaders Committee to give a presentation on the 2017-2020 Police and Crime Plan for London and MPS's 'OneMet' plans for reforming operational policing.
- 2 A draft Police and Crime plan is expected to be published at the beginning of December; this will also mark the beginning of a formal public consultation period. The final Police and Crime Plan will be published in March 2017.

Background

- 3 The statutory Police and Crime Plan sets out what the Mayor is seeking to achieve in the area of policing and crime and explains to Londoners what they can expect from the Metropolitan Police Service (MPS) and the Mayor's Office for Policing and Crime (MOPAC).
- 4 The first Police and Crime Plan ran from 2013 to 2016. The second plan will cover the period up to 2020 and is due to be published in March 2017.

The Emerging Police and Crime Plan

- 5 Whilst not published at the time of writing this report, the draft Police and Crime plan is expected to be launched along with a public consultation period at the beginning of December.
- 6 In advance of publication, London Councils' has facilitated borough engagement with the Deputy Mayor on the Policing and Crime Plan at member, chief executive and practitioner level.
- 7 As reported to Leaders' Committee in October 2016, the Deputy Mayor has indicated that the plan is likely to focus on the following key themes:
 - a. neighbourhood and local policing.
 - b. keeping children and young people safe.
 - c. tackling violence against women and girls.

- d. tackling violent extremism, terrorism and hate crime.
- e. ensuring an effective Criminal Justice System (which may extend to seeking devolution and reform in relation to youth justice and community rehabilitation).

8 Underpinning themes are expected to include:

- a. vulnerability
- b. meeting the needs of victims
- c. social integration and tackling inequalities, with an aspiration that '*the **place** that you live in, the **communities** you belong to and the **individual** that you are should not disproportionately impact your exposure to crime*'

9 The Deputy Mayor's approach to delivering the plan is understood to encompass both:

- a. **universal services**, providing a common level of service to all; and
- b. **targeted services** tailored to address the specific needs and vulnerabilities of the various individuals, communities and locations in London that are disproportionately affected by crime.

10 The Plan is understood to include a fresh approach to performance monitoring which could allow potential flexibility that might reflect varying local crime priorities, underpinned by key pan-London priorities.

Borough Crime Prevention Funding

11. Cllr Lib Peck briefed the October meeting of Leaders' Committee on discussions with the Deputy Mayor for Policing and Crime on options for extending MOPAC's programme of funding for borough crime prevention projects. At this stage, the Deputy Mayor was positive about the case for continuing the programme beyond March 2017 and was giving consideration to:

- Revisiting the existing allocations to ensure that the programme would be able to take account of any significant changes in need, or demand, over recent years.
- Potentially introducing a top-sliced fund to promote more innovative projects, with commissioning potentially operating across boroughs or at a pan-London level.

12. London Councils' members on the London Crime Reduction Board raised the following points in early discussions with the Deputy Mayor:

- Members welcomed the Deputy Mayor's in-principle support for continuation of the programme of crime prevention funding at a broadly similar overall level.
- Members sought assurances that more work and consultation will be undertaken, before any top-slicing is introduced. Members argued for the current allocations to be maintained for 2017/18, pending agreement on a new model.
- Members highlighted the importance of ensuring the continuity of valuable local projects through the period of change.
- Members emphasised the need to support and extend innovative projects that have emerged at a local level, rather than simply to commission work at a pan-London level.

13. Cllr Lib Peck subsequently wrote to the Deputy Mayor on 11 October, suggesting that Leaders still needed to be fully convinced of the added value that a proposed 30% top-slice (*to be implemented from the second year of the programme*) might bring, weighed against the potential loss of valuable local provision. Cllr Peck went on to suggest a process for broadening the conversation, with the aim of considering a more detailed proposal at the end of November, to allow an update to be taken to Leaders' Committee on 6 December 2016. Cllr Peck subsequently wrote out to Leaders on 14 October, inviting views to help shape any co-commissioning proposals and hence help ensure that they might support, rather than threaten, valuable local provision. In summary, the responses from Leaders:

- Welcomed the Deputy Mayor's in-principle support for continuation of the programme of crime prevention funding at a broadly similar overall level.
- Either argued against the imposition of a top-slice on the grounds of the significant cumulative impact on local provision (when combined with the other distributional changes, some boroughs stand to lose of the order of 50% of their current funding).
- Or argued for a more modest top-slice of the order of the order of 10%, for what remains an unproven co-commissioning concept.
- Boroughs were largely unconvinced of the value that might be added through direct commissioning by MOPAC.

- Gang related services were best commissioned locally , since gang violence dynamics in each borough are distinct.
- Boroughs were keen for greater transparency and full consultation on proposed distributional changes.

Were the Deputy Mayor minded to go ahead with a top-slice, Leaders were minded to make a number of suggestions for its use, including:

- Services that reduce vulnerability and victimisation of the type which most boroughs currently contract, e.g. Independent Domestic Violence Advocates.
- Specialist services for vulnerable victims such as the provision of Independent Sexual Violence Advisors to work with young people exposed to Child Sexual Exploitation or Victim Support Service to support victims of anti-social behaviour.
- Other suggestions included support for boroughs who do not receive Home Office funds to address Counter Terrorism issues and the provision of a targeted schools awareness programme looking at both gang awareness and Child Sexual Exploitation

14. MOPAC officials have also engaged with the CELC Policing Group, which met on 23 November 2016. Chief Executives echoed the views of Leaders in relation to the proposed top-slice and were keen to minimise turbulence that might threaten valuable local projects. Chief Executives sought further information on the proposed distributional changes, to allow discussion and consultation to take place.

15. The Deputy Mayor formally wrote to Leaders and Chief Executives on 11 November outlining the formal decision that had been taken on the future of the London Crime Prevention Fund, as follows:

- a. 'The continuation at the same level of the LCPF budget for four years from 2017/18 to 2020/21 with no decreases to current borough funding allocations in the first year of the fund.'*
- b. In year 1 direct funding allocated to borough remains the same or increases.*
- c. An uplift has been provided in the first year of the fund to those boroughs which were previously allocated less than their share of the LCPF budget according to an assessment of current levels of need and demand. This is in*

- order to support a gradual transition to the redistribution of the direct borough funding according to need and demand. For the following three years of the fund (2018/19 – 2020/21), the direct borough funding budget will be distributed according to a calculation of local levels of need and demand.*
- d. The LCPF budget is apportioned between direct borough funding (70%) and funding for co-commissioned services (30%) starting in year 2 of the fund, from 2018/19 to 2020/21. Boroughs will be core partners in the development of the criteria of the new co-commissioning funding pot and will be significant beneficiaries of the fund.*
 - e. Direct funding to boroughs is committed for 2 years to allow for flexibility in terms of spend over a 24 month period.'*

16. Cllr Lib Peck has drawn the Deputy Mayor's attention to the points made in the 11 October letter about the process of consultation before any final decision was taken and the feedback from borough Leaders in relation to the use of any top-slice that was implemented. Further discussions were due to take place before Leaders' Committee.

Operational Policing

17. London Councils' engagement with the process of developing the Police and Crime Plan has been complemented by long term engagement with the Metropolitan Police Service, which included a series of meetings over the last two years between the senior London Councils' members and the MPS Management Board. This has, in turn, been supported by engagement that London Councils has facilitated between borough chief executives and senior MPS Officers. These discussions have encompassed consideration of MPS proposals around potential changes to the local policing model and bringing together services to focus on vulnerability.
18. The continuing dialogue with London Councils and borough chief executives led to "Headline Principles" being developed to capture a shared understanding around:
- a. Consultation with and engagement with boroughs during the change process.
 - b. Maintaining a visible and effective senior-level interface with each borough.
 - c. Building an improved interface at borough level to allow collaboration in relation to safeguarding and vulnerability.
 - d. Visible neighbourhood policing.

- e. Contribution to leadership of place and responsiveness to local circumstances;
- f. Continuity in post of Commanders (at Basic Command Unit level) and influence over their appointment.

19. The MPS is in discussions with central and east London boroughs in relation to trialling elements of the operational model which the MPS is developing to strengthen local policing, which is known as 'One Met Model 2020'. The trials are expected to involve the testing of a model for key aspects of policing, including emergency response, investigation and vulnerability that operate across borough boundaries. The proposals also include measures to align resources to meet savings targets and to target resources on priority areas.

20. The OneMet model includes the decentralisation of a range of services to hubs which will operate closer to borough level. New approaches to protecting vulnerable people and protecting young people are also proposed. The following principles have been proposed for any tests:

- Testing needs to be a partnership and not imposed on local authorities.
- The tests are intended to build the evidence base to support the proposals. At the conclusion, the Mayor would take a view as to whether to support implementation across London.
- The pilots will be reversible.
- The governance of the tests would be joint, to ensure transparency in decision making, evaluation and all aspects of governance of the tests.
- The tests will be evaluated both in relation to service delivery for the overall BCU and for individual boroughs engaged in the test. Evaluation criteria would be agreed with the local authorities engaged in the tests.

21. Cllr Peck discussed the MPS's plans for the potential reconfiguration of local policing in London directly with Assistant Commissioner Martin Hewitt in early November. The following points were discussed:

- a. The important stakeholder relationship responsibilities of senior police officers at Basic Command Unit level (which the MPS want to operate over a

two or three borough footprint), particularly in relationship to neighbourhood policing.

- b. The MPS's desire to move to a neighbourhood policing lead for all the boroughs within each BCU in the new configuration. In the discussion Cllr Peck promoted the idea that each borough should have a senior officer of Superintendent-level, whose whole-time job would be oversight of Neighbourhood policing and relationships with their local authority and other partners.
- c. In relation to the proposed OneMet pilots and potential wider roll out of the redesigned local policing model, Cllr Peck emphasised the need for greater clarity:
 - i. The tangible benefits that the changes will bring to communities (in relation to neighbourhood policing, responses to 999 calls, and protecting vulnerable people).
 - ii. The criteria which will be used to assess the success of the pilots.
 - iii. The timetable for reviewing the pilots, learning lessons and making decisions about a wider roll out.
 - iv. The timetable for consultation with individual boroughs about the shape of the wider roll out of the change programme, including the footprint for the larger Basic Command Units which you envisage. about the benefits of the changes, as well as clarity about next steps in the process.

22. Assistant Commissioner Martin Hewitt will update Leaders' Committee on the MPS's plans and any proposals for engagement with wider groups of boroughs.

Conclusion

23. Leaders' Committee is asked to consider and note this background report which is provided with a view to supporting engagement with the Deputy Mayor for Policing and the Assistant Commissioner for Territorial Policing.

Financial implications for London Councils:

None

Legal implications for London Councils:

None

Equalities implications for London Councils:

Consideration of equality and social inclusion are expected to be included in the process of developing the Plan, which will encompass a focus on victims and vulnerability.

There are no direct equalities implications for London Councils as a result of this paper.

Attachments:

None